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# NORTH HERTFORDSHIRE DISTRICT COUNCIL



29 January 2021

Our Ref Council – 11.02.21 Contact. Committee Services Direct Dial. (01462) 474655 Email. <u>committee.services@north-herts.gov.uk</u>

To: The Chair and Members of North Hertfordshire District Council

NOTICE IS HEREBY GIVEN OF A

## **MEETING OF THE COUNCIL**

to be held as a

## VIRTUAL MEETING

on

## **THURSDAY, 11 FEBRUARY 2021**

at

## 7.30 PM

Yours sincerely,

Jeanette Thompson Service Director – Legal and Community

## \*\*MEMBERS PLEASE ENSURE THAT YOU DOWNLOAD ALL AGENDAS AND REPORTS VIA THE MOD.GOV APPLICATION ON YOUR TABLET BEFORE ATTENDING THE MEETING\*\*

## Agenda <u>Part I</u>

Item

Page

## 1. WELCOME AND REMOTE/PARTLY REMOTE MEETINGS PROTOCOL SUMMARY

Members are requested to ensure that they are familiar with the attached summary of the Remote/Partly Remote Meetings Protocol. The full Remote/Partly Remote Meetings Protocol has been published and is available here: <u>https://www.north-herts.gov.uk/home/council-and-democracy/council-and-committee-meetings</u>.

## 2. APOLOGIES FOR ABSENCE

## 3. NOTIFICATION OF OTHER BUSINESS

Members should notify the Chair of other business which they wish to be discussed at the end of either Part I or Part II business set out in the agenda. They must state the circumstances which they consider justify the business being considered as a matter of urgency.

The Chair will decide whether any item(s) raised will be considered.

### 4. CHAIR'S ANNOUNCEMENTS

#### Climate Emergency

Members are reminded that this Council has declared a Climate Emergency. This is a serious decision and means that, as this is an emergency, all of us, officers and Members have that in mind as we carry out our various roles and tasks for the benefit of our District.

#### **Declarations of Interest**

Members are reminded that any declarations of interest in respect of any business set out in the agenda, should be declared as either a Disclosable Pecuniary Interest or Declarable Interest and are required to notify the Chair of the nature of any interest declared at the commencement of the relevant item on the agenda. Members declaring a Disclosable Pecuniary Interest must withdraw from the meeting for the duration of the item. Members declaring a Declarable Interest, wishing to exercise a 'Councillor Speaking Right', must declare this at the same time as the interest, move to the public area before speaking to the item and then must leave the room before the debate and vote.

#### 5. PUBLIC PARTICIPATION

To receive petitions, comments and questions from the public.

#### 6. ITEMS REFERRED FROM OTHER COMMITTEES

Any Items referred from other committees will be circulated as soon as they are available.

7.	PAY POLICY STATEMENT 2021/22 REPORT OF THE SERVICE DIRTOR – RESOURCES	5 - 18
	This report sets out a draft Pay Policy Statement 2021/22.	
8.	REVENUE BUDGET 2021/22 REPORT OF THE SERVICE DIRECTOR – RESOURCES	19 - 52
	To consider the draft budget for 2021/22 and the main factors which contribute to the determination of the North Hertfordshire District Council (NHDC) Council Tax level.	
9.	LAND AT TEMPLARS LANE, PRESTON REPORT OF THE INTERIM PROPERTY CONSULTANT	53 - 66
	To seek approval of terms to sell the land at Templars Lane, Preston.	
10.	<b>NOTICE OF MOTIONS</b> To consider any motions, due notice of which have been given in accordance with Standing Order 4.8.12.	
11.	<b>QUESTIONS FROM MEMBERS</b> To consider any questions submitted by Members of the Council, in accordance with Standing Order 4.8.11 (b).	
12.	EXCLUSION OF PRESS AND PUBLIC To consider passing the following resolution:	
	That under Section 100A of the Local Government Act 1972, the Press and Public be excluded from the meeting on the grounds that the following report will involve the likely disclosure of exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A of the said Act (as amended).	
13.	LAND AT TEMPLARS LANE, PRESTON REPORT OF THE INTERIM PROPERTY CONSULTANT	67 - 78

To seek approval of terms to sell the land at Templars Lane, Preston

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#### COUNCIL 11 FEBRUARY 2021

#### \*PART 1 – PUBLIC DOCUMENT

#### TITLE OF REPORT: PAY POLICY STATEMENT 2021/22

REPORT OF THE SERVICE DIRECTOR - RESOURCES

EXECUTIVE MEMBER: COUNCILLOR MARTIN STEARS-HANDSCOMB

COUNCIL PRIORITY: ENABLE AN ENTERPRISING AND CO-OPERATIVE ECONOMY

#### 1. EXECUTIVE SUMMARY

1.1 This report sets out a draft Pay Policy Statement 2021/22 (Appendix 1) for Council's consideration and approval in accordance with the requirements of Section 38 of the Localism Act 2011 (the Act), associated guidance issued under Section 40 of the Act, the Local Government Transparency Code 2015 and any other relevant legislation. The Statement incorporates elements of existing policy and practice and is required to be agreed annually.

#### 2. **RECOMMENDATIONS**

- 2.1. Council is recommended to endorse the 2021/22 Pay Policy Statement attached at Appendix 1.
- 2.2. Council is also recommended to agree to delegate authority for revisions made in year to the Pay Policy Statement, to the Service Director Resources, in consultation with the Leader of the Council. Revisions which might arise in the year include changes in structure, changes to employment benefits, subsequent pay awards agreed nationally and new legislative requirements.

#### 3. REASONS FOR RECOMMENDATIONS

3.1 To comply with the requirements of Section 38 of the Localism Act 2011, Statutory Guidance issued under s40 and the Local Government Transparency Code 2015.

#### 4. ALTERNATIVE OPTIONS CONSIDERED

4.1. The Pay Policy Statement reflects current adopted policies and associated statutory reporting arrangements.

## 5. CONSULTATION WITH RELEVANT MEMBERS AND EXTERNAL ORGANISATIONS

5.1 Initial consultation on the Draft Pay Policy Statement has taken place with the Leader of the Council.

### 6. FORWARD PLAN

6.1 This report does not contain a recommendation on a key Executive decision and has therefore not been referred to in the Forward Plan.

## 7. BACKGROUND

- 7.1 The Localism Act 2011 requires Council to approve, on an annual basis, a Pay Policy Statement. The suggested contents of the statement are set out in guidance issued under Section 40 of the Act, the Local Government Transparency Code 2015 and the Enterprise Act 2016.
- 7.2 Whilst the guidance primarily requires Councils to set out the policy in relation to senior pay, it is important to understand that NHDC's existing Pay Policy adopted in 2004, does not differentiate between senior staff and others. Thus, the existing and draft NHDC Pay Policy Statement goes beyond that which is required to be published in accordance with paragraph 31 of the guidance issued under Section 40 of the Localism Act 2011 <u>https://www.gov.uk/government/publications/openness-and-accountability-in-local-pay-guidance</u> References to 'Chief Officers' in this report and in the Statement are to the Managing Director and Service Directors.
- 7.3 Since the adoption of the first Pay Policy Statement in March 2012, supplementary guidance has been issued by the Secretary of State. A copy of the supplementary guidance can be viewed here <u>https://www.gov.uk/government/publications/openness-and-accountability-in-local-pay-supplementary-guidance</u> The 2015 Code reiterates points on pay multiples (para 51 & 52 of that Code).
- 7.4 The Pay Policy Statement, along with other information on senior salaries (already published in accordance with the Accounts & Audit Regulations 2015 and the Local Government Transparency Code 2015), must be published as soon as reasonably practical on the Council's website.
- 7.5 The former Code of Recommended Practice for Local Authorities on Data Transparency has been replaced with the Local Government Transparency Code 2015 and the Small Business, Enterprise and Employment Act 2015 and the Enterprise Act 2016. The relevant requirements of these are set out in the Pay Policy Statement at Appendix 1.

#### 8. **RELEVANT CONSIDERATIONS**

#### Pay Policy Statement 2021/22

- 8.1 The draft Pay Policy Statement 2021/22 is attached as Appendix 1. This details:
  - Background
  - Grading Arrangements
  - Future Appointments

- Pay Multiples
- Car Allowances
- Other Payments
- Pension Contributions
- Publication Requirements
- 8.2 The Local Government Transparency Code 2015 requires publication of the pay multiple between the highest earning and the median earnings of the whole of the workforce amongst other things. The Council has however included this information in all of the previous Pay Policy Statements in the interests of transparency.
- 8.3 The main changes from the 2020/21 Pay Policy Statement are:
  - Progress of national pay bargaining, and there being no pay agreement yet in place to change the pay multiples. (Appendix 1 Para 2.3)
  - An update on the progress of the exit payment cap regulations (Appendix 1 Para 3.10)
- 8.4 In paragraphs 3.8 and 3.9, Council are asked to agree the limits on awards that will require approval by Full Council. As stated in the Pay Policy Statement it is recommended that this is retained at £100k. This will apply to any salary package or discretionary severance compensation payment award.

#### 9. LEGAL IMPLICATIONS

- 9.1 Under section 38 of the Localism Act 2011, the Council must prepare a Pay Policy Statement for each financial year and policies for the financial year relating to the remuneration of its chief officers and its lowest-paid employees and the relationship between the remuneration of its chief officers and its employees who are not chief officers.
- 9.2 The Council must have regard to any guidance issued or approved by the Secretary of State under Section 40 of the Act.
- 9.3 Under section 39 of the Localism Act, the Council's Pay Policy Statement must be approved by resolution of the authority, before it comes into force.
- 9.4 Council is asked to note paragraph in 3.10 of the Pay Policy Statement and in particular, the current conflicts between the new Exit Pay Cap legislation and the existing regulations within the Local Government Pension Scheme (LGPS). Also to note that the legislation is subject to legal challenge.
- 9.5 Section 4.4 (aa) of the Constitution states that Full Council will "agree any award which would exceed the financial limits set out in the Council's Pay Policy Statement". Therefore, the Pay Policy Statement needs to set what this level will be.

#### 10. FINANCIAL IMPLICATIONS

10.1 There are no direct financial implications arising from this report.

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## 11. **RISK IMPLICATIONS**

11.1 There are no direct risk implications arising from this report.

## 12. EQUALITIES IMPLICATIONS

- 12.1 In line with the Public Sector Equality Duty, public bodies must, in the exercise of its functions, give due regard to the need to eliminate discrimination, harassment, victimisation, to advance equality of opportunity and foster good relations between those who share a protected characteristic and those who do not.
- 12.2 The Pay Policy Statement reflects the practical arrangements that are in place to ensure all employees are remunerated in accordance with the requirements of the Equality Act and Public Sector Equality Duty and, in particular, through the application of a universal grading, flexible retirement scheme, and salary structure for all staff. The pay policy ensures consistency in regard to pay and remuneration in regard to individual roles, and therefore with no direct adverse impact on any single group with protected characteristics.

## 13. SOCIAL VALUE IMPLICATIONS

13.1 As the recommendations made in this report do not constitute a public service contract, the measurement of 'social value' as required by the Public Services (Social Value) Act 2012 need not be applied, although equalities implications and opportunities are identified in the relevant section at Paragraph 12.

## 14. ENVIRONMENTAL IMPLICATIONS

14.1. There are no known Environmental impacts or requirements that apply to this report.

## 15. HUMAN RESOURCE IMPLICATIONS

15.1 The Pay Statement meets the requirements of the Localism Act 2011.

## 16. APPENDICES

16.1 Appendix 1 - North Herts District Council Draft Pay Policy Statement 2021/22.

## 17. CONTACT OFFICERS

- 17.1 Jo Keshishian Interim Human Resources Service Manager jo.keshishian@north-herts.gov.uk Tel: 01462 474314
- 17.2 Ian Couper Service Director Resources Ian.couper@north-herts.gov.uk Tel: 01462 474243

## 18. BACKGROUND PAPERS

- 18.1 These are referred to in the body of the report and the Pay Policy Statement for 2020/21.
- 18.2 Guidance issued by the Secretary of State under S.40 of the Localism Act (February 2012).
- 18.3 Supplementary Guidance issued by the Secretary of State under S.40 of the Localism Act (February 2013).
- 18.4 The Local Government Transparency Code 2014 superseded by the Local Government Transparency Code 2015.
- 18.5 The Use of severance agreements and "off payroll" arrangements Guidance for local authorities March 2015.
- 18.6 The Small Business, Enterprise and Employment Act 2015.
- 18.7 The Enterprise Act 2016.

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## North Herts District Council - Pay Policy Statement 2021/22

## INTRODUCTION

- 1.1 Local Authorities are required by section 38 of the Localism Act 2011 (the Act) to prepare a pay policy statement and view it alongside the Local Government Transparency Code 2015. This statement outlines our current policy and matters required by the Act and the Transparency Codes relating to the pay of staff particularly senior staff and the lowest paid employees.
- 1.2 This annual statement covers the financial year 1 April 2021 to 31 March 2022 and is approved by full Council. It will be subject to review annually and in accordance with new or proposed legislation to ensure that it remains relevant and effective. This statement is published on the Council's Website.

## BACKGROUND

- 2.1 Under the 1997 National Joint Committee (NJC) Single Status Agreement, Councils were required to harmonise pay and conditions for comparable posts; a requirement that affected 1.5 million public sector employees. NHDC completed its pay review in 2004, adopting Hay Job Evaluation and other elements of remuneration. The Hay method of evaluation is widely used by both public and private sector organisations.
- 2.2 The pay award for 2020/2021 was one year pay agreement of 2.75% for all grades and intended to keep pace with the rising National Living Wage.
- 2.3 The Trade Union (Unison) Pay Claim for 20/21/22 is due to be lodged in early 2021. Councils will be consulted on it in order to inform the National Employers' position for when they reach the stage of formally responding. A continuing huge challenge for the National Employers arises from the Government's target for the National Living Wage (NLW) to reach two thirds of median earnings in 2024; current forecasts show that to be £10.69 per hour. This is balanced against the pay freeze for 2021/22 that has been applied to various parts of the public sector, although it does not directly affect Local Government.

## GRADING

- 3.1 Our pay scales contain 16 pay bands which each contain 6 incremental points with the exception of Grade 16 which contains 5 incremental pay points. Grade 1 is the lowest and Grade 16 is the highest of these pay grades. Posts are allocated to a pay band through Hay job evaluation. Incremental progression through the pay points is annual, based on satisfactory performance. The Council does not operate performance related pay or a bonus system. Grades 13 & 15 are not currently used.
- 3.2 The lowest grade is Grade 1. Following the 2020/21 pay increase, the bottom of the Grade 1 pay band is £18,024, the top is £19,200 and the median £18,672.
- 3.3 The Enterprise Act 2016 regulations introduced a Levy for Apprenticeship training set at a rate of 0.5% of an employer's pay bill. The Enterprise Act 2016 also set out that public sector bodies should employ apprentices and may be set targets to increase Apprenticeships and the Levy is now used for the Apprenticeship training.

- 3.4 The Council employs a number of temporary Apprentices each year in support of helping young people and others gain paid meaningful work experience and to help them go on and find permanent employment. Those doing a Business Administration Apprenticeship will be paid at the bottom of Grade 1, £18,024. The period of employment will be 18 months which is the course timescale for this Apprenticeship.
- 3.5 The Accounts and Audit Regs 2011 require councils to publish the number of employees who are paid over £50,000. The council employs 18 managers at Grade 12 earning £46,896 to £55,164. These are typically service managers who report directly to Chief Officers.
- 3.6 The table below shows the current positions for Chief Officers on Grades 14 to 16.

Table 1 Position	Grade	Bottom of Pay Scale £	Top of Pay Scale £
Service Director Commercial	14	65,556	77,100
Service Director Customers	14	65,556	77,100
Service Director Legal & Community	14	65,556	77,100
Service Director Place	14	65,556	77,100
Service Director Regulatory (Plus, allowance of 10% for deputising for the Managing Director)	14	65,556	77,100
Service Director Resources	14	65,556	77,100
Temporary part time Service Director	14	Pro-rata of	Pro Rata of
Transformation		65,556	77,100
Managing Director	16	112,236	123,480

 17ansformation
 65,556
 77,100

 Managing Director
 16
 112,236
 123,480

 3.7
 The values of the pay points within these pay grades are up rated by the pay awards notified from time to time by the National Joint Council for Local Government Services. For the Managing Director the up-rate is usually determined via the Joint Negotiating Committee for Chief Executives of Local Authorities and for Service

Director grades usually up-rated by the Joint Negotiating Committee for Chief Officers of Local Authorities, as the JNC conditions of service apply to these posts.

3.8 4.4 (aa) of the Council's constitution states that Council will agree any award that exceeds the financial limits set out in this Pay Policy Statement. A salary package includes salary and fees or allowances routinely payable to the appointee and any benefits in kind to which the officer is entitled as a result of their employment. It is proposed that that the limit is retained at £100,000, and therefore will apply to the Managing Director post only, as no other posts are expected to reach this threshold.

- 3.9 The same limit (£100,000) is currently applied to discretionary severance compensation payment award, which includes:
  - Salary paid in Lieu of Notice
  - Outstanding Holiday Pay
  - Redundancy/Compensation under the Discretionary Compensation Regulations 2006
  - Pension strain costs to the Employer

This limit could apply to a much greater range of people, as for pension strain it will depend on length of service, current and recent salary amounts and time until standard retirement date. However, the legislation described below will substantially reduce the situations when this will apply.

- 3.10 The Restriction of Public Sector Exit Payments Regulations 2020 came into effect in November 2020 and places a cap of £95,000 on exit payments. The main types of payments that will count in the calculation of the exit cap calculation are:
  - Redundancy payments
  - Severance or ex-gratia payments
  - Costs arising from early pension access
  - Other benefits granted as part of the exit process that are not payments in relation to employment
  - Pay in lieu of notice payments.

The new legislation currently conflicts with existing regulations within the Local Government Pension Scheme (LGPS) and therefore amended pension regulations are expected from LGPS early in 2021. The legislation is also subject to legal challenge.

3.11 Returning Officer/counting officer fees are paid by the parish, North Herts District Council or the Government and are payable to the Returning Officer in respect of Elections and referendums. In setting a scale of fees and charges for local elections (district, town and parish elections) the Council is complying with The Representation of The People Act 1983, (section 36). These fees are approved by Full Council.

## 4. FUTURE APPOINTMENTS AND INTERIM ARRANGEMENTS

- 4.1 If the need arises to provide agency or interim cover the policy is to seek to cap the cost of that appointment at no more than that of the permanent appointment taking into account additional employment costs, pension contributions, national insurance, paid leave etc. However, where necessary a higher "market rate" will be paid to secure a suitable individual and market rate will be established by reference to soft market testing, external independent advice and dialogue with peer authorities.
- 4.2 Engaging senior people on a temporary basis as a self-employed worker, a consultant or via an agency occurs in isolated instances only. This form of employment is a last resort when it is in the economic or operational interests of the Council.

4.3 The use of severance agreements and "off payroll" arrangements were the subject of Guidance issued for local authorities in March 2015, IR35. From 6 April 2017, responsibility for assessing IR35 status and for deducting and accounting for Pay as You Earn (PAYE) and National Insurance Contributions (NIC) became the responsibility of the public sector body engaging them. The HMRC have developed an on-line tool to assess whether IR35 applies. HR and Accounts worked together on the processes to implement these changes.

## 5 PAY MULTIPLES

- 5.1 In the Hutton Report of March 2011, concern was expressed about multiples in the order of 20 or higher between the lowest and the highest paid employees in Local Authorities. The Council is not required to publish details of these pay multiples but has decided to do so in the interests of transparency.
- 5.2 Under the Local Government Transparency Codes 2014 and 2015, the Council must publish the ratio between the highest paid salary and the median salary of the whole of the Authority's workforce. The highest paid salary including allowances is £124,672. The median salary of the whole of the Local Authority's workforce is £27,636 and the multiple is 4.51.
- 5.3 The multiple of the median of the lowest paid compared to the highest paid has reduced from 7.94 in 2012/13 to 6.52 in 2020/21.

Position /Grade	Pay Range (including Car Allowance for Grades 12, 14 & 16)	Median in pay range (inc allowances for Grades 12, 14 & 16)	Multiple of Grade 1 Median
Grade 1	£18,024 - £19,200	£18,672	1
Managing Director - Grade 16	£116,236 – £127,480	£121,852	6.52
Service Directors - Grade 14	£69,056 - £80,600	£74,816	4.01
Service Managers - Grade 12	£49,896 - £58,164	£54,024	2.89

Table 2

The Council is satisfied that the multiples shown in 5.2 and 5.3 are justifiable and equitable and our rates are set by our Job Evaluation scheme and apply to all the Council's posts.

## 6. CAR ALLOWANCES

- 6.1 Employees who need to use their cars on a frequent basis for work related travel get a frequent car user allowance of £1,239. For all low and frequent car users the mileage is paid at of 45p per mile (up to 10,000 miles per year). If passengers are carried and extra 5p can be claimed per mile.
- 6.2 Senior car allowances are provided to Grades 11 and above as part of the overall reward package to attract and retain staff

6.3 Senior Car Allowance

Grade 11 -12 £3,000 p.a. Grade 13 -14 £3,500 p.a. Grade 15 -16 £4,000 p.a.

The Senior Car Allowance Mileage Rate is 12.03p per mile.

## 7. OTHER PAYMENTS

- 7.1 Section 38 (4) of the Act specifies that in addition to senior salaries, authorities must also make clear what approach they take to the award of other elements of senior remuneration, including bonuses, performance related pay as well as severance payments. The Council does not use either performance related pay or bonuses. Any other payments such as payments for taking on additional responsibility or covering absences or vacancies are calculated using the same formulas regardless of grade, current pay rates are set out in the Employee Handbook.
- 7.2 Any severance payments should be made in accordance with the Council's Early Severance Policy and prevailing legislative requirements. The only other severance payments would be those set out in a severance settlement agreement or to settle an employment dispute to prevent, resolve or settle an Employment Tribunal Claim. In agreeing the terms for such cases due regard will be given to ensuring the cost is justifiable in relation to the circumstances and that the proposed outcome is in the best interests of the Council and represents a proper use of public funds.

## 8. LOCAL GOVERNMENT PENSION SCHEME CONTRIBUTIONS (LGPS)

- 8.1 The Local Government Pension Scheme is one of the largest public sector pension schemes in the UK and is a valuable part of the pay and reward package for employees working in local government For North Herts District Council, the scheme is administered by Hertfordshire County Council via a contract with the South East fund, the London Pensions Partnership.
- 8.2 The current Employer contribution rate is 18.6% for all grades. This rate was most recently reviewed during the 2019 triennial valuation where the rate remained unchanged from the previous review.
- 8.3 There has been a significant number of changes to the scheme that have gradually reduced benefits and increased employee contribution rates. This is due to the need to maintain the affordability of the scheme, with people living longer and drawing their pension for longer periods. The last significant change to the scheme was in April 2014. The table below shows the Career Average Revaluated Earnings (CARE) scheme which came into effect from 1 April 2014. The Employee Contribution bands for 2019/20 are set out in the table below. Further reforms to the LGPS are expected following the Public Sector Exit Payment Cap which was introduced in November 2020.

	LGPS 2014
Basis of Pension	Career average revaluated earnings CARE
Revaluation Rate	Based on CPI
Accrual Rate	1/49 <sup>th</sup>
Pensionable Pay	Pay including non-contractual overtime and additional hours for part time staff
Employee Contribution Rates	Up to £14,600 5.5% £14,601 - £22,800 5.8% £22,801 - £37,100 6.5% £37,101 - £46,900 6.8% £46,901 - £65,600 8.5% £65,601 - £93,000 9.9% £93,001 - £109,500 10.5% £109,500 - £164,200 11.4%

## **Flexible Retirement Pension Discretion**

8.4 The Council allows flexible retirement under its pension discretions. This is where an employee draws their pension and carries on working at a lower grade and/or on reduced hours. It is available to LGPS members who are aged 55 or over, and who, with the Council's consent, permanently significantly reduce their hours and/or reduce their grade. The employee's pension is actuarially reduced if paid before age 65. This policy applies to all grades, but applications would be at the Council's discretion giving due regard to the business implications and succession planning.

## 9. PUBLICATION

- 9.1 This annual statement applies to the financial year, beginning 1 April 2021 to 31 March 2022. This statement was approved by a meeting of full Council on 11 February 2021. The statement is updated and approved annually by full Council. Where required, Council also delegates authority to update the statement during the year e.g. when awaiting the outcomes of pay negotiations.
- 9.2 In addition to this statement, the Council is required to publish the details of Chief Officer pay in the annual Statement of Accounts. The draft and final Accounts are published on the Council's website. The Council also makes further pay related disclosures on the Open Data page of the website.

## 10. BACKGROUND DOCUMENTS

- Local Government Transparency Code 2015
- Small Business, Enterprise and Employment Act 2015
- (Draft) The Repayment of Public Sector Exit Payments Regulations 2015
- Enterprise Act 2016
- The use of Severance Agreements and off payroll arrangements Guidance for Local Authorities March 2015
- Annual Statement of Accounts
- Employee Handbook

- Early Severance Policy
- Market Forces Policy
- NHDC Pension Discretions
- Retirement Policy
- Additional Responsibility Pay Policy

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#### CABINET 26 January 2021

#### PART 1 – PUBLIC DOCUMENT

#### TITLE OF REPORT: REVENUE BUDGET 2021/22

**REPORT OF THE SERVICE DIRECTOR - RESOURCES** 

EXECUTIVE MEMBER: EXECUTIVE MEMBER FOR FINANCE AND IT

COUNCIL PRIORITY: ENABLE AN ENTERPRISING AND CO-OPERATIVE ECONOMY

#### 1. EXECUTIVE SUMMARY

1.1. Cabinet is asked to; consider the draft budget for 2021/22 and the main factors which contribute to the determination of the North Hertfordshire District Council (NHDC) Council Tax level; consider the appropriate level of Council Tax that will be recommended to the meeting of the Council on the 11 February 2021.

#### 2. **RECOMMENDATIONS**

That Cabinet:

2.1. Approves the increase in the 2020/21 working budget of £291k, as detailed in table 5.

That Cabinet recommends to Council:

- 2.2. Notes the position on the Collection Fund and how it will be funded.
- 2.3. Notes the position relating to the General Fund balance and that due to the risks identified a minimum balance of £3.85 million is recommended.
- 2.4. Approves the savings and investments as detailed in Appendix B.
- 2.5. Approves a net expenditure budget of £18.441m, as detailed in Appendix C. In the event of a £10 band D increase being allowed, then Appendix D would apply,
- 2.6. Approves a Council Tax increase by the maximum allowed without the need for a local referendum in 2021/22(as per the Medium Term Financial Strategy). This is likely to be an amount of £5 for a band D property, with other increases pro-rata to this. However in response to the consultation on the Local Government settlement, a £10 increase for a band D property (other bands pro-rate) may be allowed.

## 3. REASONS FOR RECOMMENDATIONS

- 3.1. To ensure that all relevant factors are considered in arriving at a proposed budget and Council Tax level for 2021/22, to be considered by Full Council on 11 February 2021.
- 3.2. To ensure that Cabinet recommends a balanced budget to Full Council on 11 February 2021.

## 4. ALTERNATIVE OPTIONS CONSIDERED

- 4.1. In seeking to address the funding gap detailed in the Council's Medium Term Financial Strategy for 2021-26, Political Groups and Officers have been asked for savings ideas and these are presented in appendix A to this report.
- 4.2. The proposed investments are a combination of cost pressures to deliver existing services and new spend that is linked to the delivery of priorities identified within the Council Plan.

## 5. CONSULTATION WITH RELEVANT MEMBERS AND EXTERNAL ORGANISATIONS

- 5.1. All Councillors were given an opportunity to comment on the revenue efficiency, revenue investment and capital proposals at the budget workshops.
- 5.2. Business Ratepayers will be consulted on the proposals within the January report before the budget is discussed at Full Council on 11 February. Any feedback will be made available at that meeting. This is the only statutory consultation that is required. It is intended that this consultation will be via the website/ e-mail, as previous consultation events have not been very well attended, and this is also more practical given the impact of Covid-19.
- 5.3. If any saving proposal is anticipated to have a particular impact on a specific area (or areas) then it would be referred to the relevant Area Committee(s) during January. It is however considered that this does not apply to any of the savings proposals included.

#### 6. FORWARD PLAN

6.1. This report contains a recommendation on a key Executive decision (recommendation 2.1) that was first notified to the public in the Forward Plan on the 14 October 2020. The budget for 2021/22 will be presented to Full Council for approval in February.

## 7. BACKGROUND

7.1. The Medium Term Financial Strategy (MTFS), which provides the financial background for the Corporate Business Planning Process, was approved by Full Council in September following recommendation by Cabinet. The budget estimates within the MTFS included a number of assumptions. These have been updated as better information has become available. The final budget recommended to Council in February will still contain some assumptions, hence monitoring reports are provided to Cabinet on a quarterly basis.

- 7.2. The Covid-19 pandemic is expected to have a fundamental impact on the Council's finances in the short and medium term. The financial impacts of Covid-19 to date have been detailed in a separate report to Cabinet in July and a further summary update was included in the Second Quarter Revenue Budget Monitoring report. It is anticipated that additional funding from Central Government will not fully compensate for the financial impacts of Covid-19 and this has therefore reduced the projected reserves available at the start of the financial year 2021/22. The potential impacts in next year and the medium term are considered in this report and the appendices.
- 7.3. Due to Covid-19, the introduction of a new Fairer Funding Formula and 75% Business Rates Retention have been delayed. The details of these are now expected in 2021/22 for implementation from 2022/23, though this timescale is not certain. Similarly, there was no Autumn Budget this year, while the Spending Review announced by the Chancellor on the 25 November covered only one year, instead of the three-year review originally anticipated.

## 8. RELEVANT CONSIDERATIONS

#### General and Specific Funding

- 8.1. Following the Spending Review in November, the provisional Local Government Settlement was announced on 17 December 2020. This provided the following information on the funding for the Council in 2021/22, subject to there being no changes in the final settlement.
- 8.2. As expected in the Draft Budget report, and assumed in the MTFS, the Settlement confirmed that Negative Revenue Support Grant (RSG) will not be applied in 2021/22. This deferral is assumed to be for one year only, with the assumption still that the equivalent of a negative RSG (i.e. reducing our funding by around £1m) will be applied as part of the fair funding formula from 2022/23. Funding amounts for the Council in 2022/23 and beyond remain highly uncertain, with reforms to Local Government funding and business rates having a potentially significant impact on the level of funding the Council receives.
- 8.3. The Settlement also confirmed that the business rates multiplier has been frozen for 2021/22, reducing the business rates income estimate for next year by around £50k, with a similar impact on the estimates for the years beyond. This will be off-set by an increase of £33k in the compensation for under-indexing the business rates multiplier, up to £142k for 2021/22. The freezing of the multiplier does also reduce the Council's projected expenditure on business rates, with the estimated inflation allowance within the proposed total net expenditure budget, as shown in Appendix C, adjusted accordingly.
- 8.4. While it was announced in the November Spending Review that the referendum threshold for increases in Council Tax will be 2% in 2021/22, the publication of the Provisional Settlement detailed that District Councils will be allowed to increase Council Tax by the higher of the 2% referendum limit or £5 for a band D equivalent property. The MTFS sets out that the Council will look to increase Council Tax by the maximum amount possible without the need for a local referendum. For the future years beyond 2021/22, it is assumed that the 2% (or £5 for a band D equivalent) will continue to be the maximum increase allowed without the need for a referendum. The Provisional Settlement is however subject to a consultation process before it becomes final. It is expected that there will be a number of representations from Districts that the referendum limit should be set at £10 (per band D equivalent). If that was agreed for a single year then it would increase the Council's funding by around £250k per year on an ongoing basis.

Recommendation 2.6 includes provision in case this higher increase is allowed. It is unclear when any announcement on this will be made, and it might be after the date of the Council meeting in February. Cabinet recommended in January that, should the referendum limit increase to £10, the resulting additional funding in 2021/22 (£247k) should be set aside and used to support those residents particularly affected by the impact of the Covid-19 pandemic.

- 8.5. The Council Tax income that the Council retains is also affected by the Council Tax base. Subsequent to the Draft Budget report, further update and refinement of the Council Tax base calculation for 2021/22 has resulted in a revised total of 49.396.9, which represents a 1.17% decrease on the Council Tax Base for 2020/21 and is equivalent to a £140k reduction in Council Tax income. The MTFS did identify a reduction in the Council Tax base as a potential consequence of the Covid-19 pandemic, due to the associated increase in residents becoming eligible for Council Tax reduction. The assumption in table 1 is that the Council Tax base will return to the 20/21 level in 2022/23, with no further growth in the subsequent financial years.
- 8.6. A new round of New Homes Bonus payments in 2021/22 was announced in the Settlement. While the deadweight of 0.4% was maintained, property growth in North Herts in the 12 months to October 2020 has attracted a provisional total eligible bonus allocation of around £42k. This amount is in addition to the prior assumption, based on previous announcements, that only the legacy payments due from previous years (2018/19 and 2019/20), totalling £350k, would be received in 2021/22. The government has confirmed that, as was the case for the 2020/21 allocation, there will be no legacy payments in respect of the 2021/22 allocation. The Council therefore only expects to receive a further £131k in 2022/23. There will be a consultation on potential reforms to the scheme from 2022/23 but, given the uncertainty over a funding stream that looks to reward housing growth, over which the Council does not have much control, no assumption is made in the funding estimates as to any replacement funding.
- 8.7. The Government also proposed in the Settlement a new non-ringfenced Lower Tier Services Grant in 2021-22, of which the Council has been provisionally allocated £116k. The stated intention behind the grant is to ensure overall funding, or 'Core Spending Power', which includes estimated receipts from Council Tax, Business Rates and New Homes Bonus, in 2021/22 is no lower than funding available for 2020/21. This grant was not anticipated prior to the Settlement announcement and is therefore additional to the funding estimates provided in the Draft Budget Report 2021/22, presented to Cabinet in December.
- 8.8. Outside of core spending power consideration, it was announced in the Spending Review that £2.2bn of funding would be provided to Local Government in 2021/22 to help authorities mitigate the financial impact of the Covid-19 pandemic. Further details have now been released by Government and the additional financial support that the Council will receive next year is comprised of;
  - Non-ringfenced grant to support services Based on a relative needs formula devised by MHCLG, the Council will receive a grant allocation of £558k in April 2021 to manage pressures in 2021/22. This amount had not been anticipated and is therefore additional to previous funding estimates for 2021/22.

- Council Tax support grant This funding is intended to recognise the additional costs associated with increases in local council tax support caseloads in 2021/22. The indicative allocation for the Council is £230k and it is non-ringfenced funding. The impact of the reduced Council Tax base (due to increased Council Tax Reduction Scheme eligibility) is already reflected in the Council Tax income estimate, so this funding will be applied to the General Fund. The impact detailed in paragraph 8.5 is £140k, but in a usual year the Council would also expect growth in the tax base of around 1% (equivalent to over £100k of additional income). Some of this growth has been supressed by the increase in Council Tax support. It is therefore considered reasonable to apply the whole balance.
- Extension of Sales, Fees and Charges Income compensation to the end of June 2021 The additional financial support to the Leisure Contractor for operations in 2021/22, as approved by Council in January and highlighted in table 5 in this report, is eligible to be partially compensated under the scheme. The anticipated amount of £140k is therefore included in table 1 below. Other income budgets that will potentially be impacted by the pandemic in the next financial year have not been adjusted (the rationale for which is explained in paragraph 8.32 of this report) and therefore no other compensation amounts have been assumed.
- 8.9. Supplementary to the additional grant funding above, the Government has also announced a 'Local Tax Income Guarantee' for 2020/21, with the government compensating local authorities for 75% of irrecoverable losses in Council Tax and business rates income in respect of 2020-21. The current estimate is that this could mean the Council receiving a total of around £350k, with £120k relating to Council Tax and £230k in respect of Business Rates lost. The actual value to the Council of the Local Tax Income Guarantee will not be known until after the Collection Fund accounts for 2020/21 are finalised and the relevant returns to Government are submitted. Whilst the compensation receipts are expected to be received in January 2022, as the compensation relates to activity in 2020/21 the calculated eligible amounts will be accounted for in the 2020/21 accounts. The benefit from the scheme will therefore be an increase in reserve balances at the start of the next financial year.
- 8.10. As a further response to the impact of the Covid-19 pandemic on Local Government finances, the Government has legislated that the repayment of the Business Rates and Council Tax Collection Fund deficits for 2020/21 be spread over three years from 2021/22, rather than full repayment in 2021/22 as would have been required under the previous legislation. In terms of the Council Tax Collection Fund, the estimated impact of the spreading on projected General Fund balances is shown in table 1 below, based on the current projection of the 2020/21 year-end position. In respect of the Business Rates Collection Fund, the Council funds annual deficits from grant held in an earmarked reserve. The spreading of the repayment of the deficit therefore simply changes the projected amounts required to be drawn down from the earmarked reserve over the next three years and hence has no impact on the funding estimates in table 1.
- 8.11. The above results in the following forecasts of funding for 2021/22 onwards. The forecasts in table 1 are shown for five years on the basis that the Council should be balancing net expenditure and funding within the medium-term:

£000 Funding	2021/22	2022/23	2023/24	2024/25	2025/26
Council Tax	11,862	12,252	12,501	12,751	13,005
Council Tax Collection Fund Deficit	(77)	(54)	(54)	0	0
Negative RSG (or equivalent)	0	(1,159)	(1,182)	(1,206)	(1,230)
Business Rates baseline	2,726	2,780	2,836	2,893	2,951
Compensation for not increasing the Business Rates multiplier	142	142	145	148	151
New Homes Bonus	392	131	0	0	0
Lower Tier Services Grant	116	0	0	0	0
Council Tax support to Parishes	(39)	(23)	(23)	(23)	(23)
	15,122	14,069	14,223	14,563	14,854
Covid-19: Emergency Grant Funding	558	0	0	0	0
Covid-19: Council Tax Support Grant	230	0	0	0	0
Covid-19: Income Compensation	140	0	0	0	0
	16,050	14,069	14,223	14,563	14,854
Additional funding if a £10 band D	247	250	250	254	259
Council Tax increase was allowed (for 2021/22 only)					
Revised Total	16,497	14,319	14,473	14,817	15,113

## Table 1 – Estimated General Funding

8.12. The Council also receives grants for specific purposes. Generally these grants are built in to service budgets and have therefore already been taken in to account when determining spend forecasts, so cannot be used towards funding the base budget. These grant amounts are often uncertain, and reductions in the amount can result in spending pressures that would need to be met from the General Fund.

	2020/21	
	Amount	
Grant	£'000	Expectation for 2021/22
Housing Benefit		Initial estimate will be available late January 2021, so budget expectation for 2021/22 is based on the 2020/21 mid-year estimate
Subsidy	24,340	of £24.340million.
Discretionary Housing Payments	247	An announcement is expected in January 2021. Expectation is that the grant level will be similar to 2020/21.
Benefits Administration and Fraud Initiative	419	Notification of a Housing Benefit Administration grant of £274k was received in January. Council Tax administration grant is still to be announced. The expectation is that the grant amount will be similar to 2020/21, meaning a total for next year of around £400k.
Section 31 Grants	10,877	These grants compensate the Council for the impact of Business Rate reliefs and caps (which create a deficit on the Collection Fund). Values for next year will be determined by MHCLG after submission of the business rates return in January. Based on the estimates provided for the assessment of Business Rates Pooling options next year, LG Futures have calculated an estimate of S31 reliefs for 2021/22 of £2.282million
NNDR Administration Grant	175	The cost of collection will not be known until the central government return for business rates is finalised in January 2021. Assuming a similar level to the 2020/21 total of £175k.
Healthy Hub Grant	40	Hertfordshire County Council are providing total funding of £100k for a two year Healthy Hub project. £40k is projected to be drawn down this year and a further £40k is anticipated in 2021/22

#### Table 2 – Forecasts in relation to Grant Income

	2020/21 Amount	
Grant	£'000	Expectation for 2021/22
Syrian refugee resettlement grant	190	There are no new families expected in 2021/22, so the grant funding next year will be to support existing families living in the District. Estimated to be £127k.
Flexible homelessness support grant	173	MHCLG announced in December that the two grants would be replaced by a new Homelessness Prevention Grant for 2021/22, with
Homelessness Reduction Grant	84	NHDC receiving a grant allocation of £340k.
Waste minimisation – HCC contribution via the Alternate Financial Model.	572	While some reduction was expected in 2021/22 (as detailed in PE3 in Appendix B), the Covid-19 pandemic has impacted on the Council's recycling performance during 2020/21 to the extent that the Council's eligible share is projected by HCC to be zero in 2021/22, compared to the budget assumption of £481k. While £122k of the £481k total expected was earmarked for waste awareness activities, the remaining £359k had been anticipated as a contribution to the cost of Waste Services. The resulting pressure is itemised in Appendix B and is included in the calculation of the net budget estimate in Appendix C.
Total Revenue Grants	36,545	

## **Business Rates and Council Tax Collection Funds**

- 8.13. NHDC is required to maintain a Collection Fund to account for the income received and costs of collection for Council Tax and Business Rates. Estimates of the net income are made at the start of the year and based on this money is transferred out of the Collection fund to the NHDC General Fund and other precepting bodies. The Fund is required to break even over time and any surplus or deficit is transferred to the NHDC General Fund and other precepting bodies.
- 8.14. The total amount of Council Tax that is collected is dependent on the actual number of properties, eligibility for paying a reduced amount (Council Tax Reduction Scheme) and the success in collecting what is owed. An estimate is made of the cumulative impact of this and converted in to an equivalent number of band D properties. This is known as the Council Tax Base. The amount of Business Rates that are collected is dependent on the number and type of business premises in the area, the success in collecting what is owed, eligibility for relief and the number and value of successful appeals. Assumptions on these factors are made in forecasting the level of income from Council Tax and Business Rates in future years.
- 8.15. It is currently forecast (at the end of month 8) that the Council Tax collection fund will have a deficit at the end of the year, due to an increase in the amount of Council Tax reduction awarded, of which the Council's share is projected to be £185k. A contribution from the General Fund to the Collection Fund is therefore required to make up the shortfall. £23k of the projected deficit relates to the deterioration in the position in the final quarter of 2019/20 and this amount will be repaid in 2021/22. The repayment of the remainder (£162k) will now be spread over the next three years. The contribution

required from the General Fund therefore reduces the total funding amount available in each of the next three years, as shown in table 1 above and appendix C. The compensation received from the Local Tax Guarantee will increase the funding reported for 2020/21 and therefore increase the General Fund balance available at the start of 2021/22.

- 8.16. The current forecast for the Business Rates collection fund is that there will be a deficit at the end of the year, of which the NHDC share will be around £8m. Much of the deficit is due to the additional business rate reliefs introduced by government in response to the Covid-19 pandemic. NHDC has received compensation in this financial year from Government, in the form of section 31 Grants, for the impact of the additional reliefs introduced, as detailed in table 2 above. The element of the deficit relating to the additional reliefs is still required to be repaid in full in the following financial year. The section 31 grant amounts received this year have therefore been transferred to an earmarked reserve for this purpose.
- 8.17. As highlighted in the funding section above, the repayment of the element of the business rates deficit for 2020/21 relating to lost business rates income in the year, as a result of business closures etc.., will now be spread over the next three financial years. The current estimate is that the NHDC share of the lost rates income will be around £300k. The repayment over the next three years will be funded from the grant held in an earmarked reserve. The introduction of the Local Tax Income guarantee will also mean that the Council receives additional section 31 grant, accounted for in the current year, equivalent to 75% of this amount (based on current estimate, approximately £230k). This amount will be added to the reserve and used to fund the repayment of the deficit.
- 8.18. A Business Rates Pool application for 2021/22 has been accepted for Hertfordshire County Council and five other Districts (including North Hertfordshire). As detailed in the Business Rates Pooling 2021/22 report presented to Cabinet in October, the Pool has been formed with the expectation that this will reduce the business rates levy amount otherwise payable at the end of next year, as has been the case in prior years. The initial estimate was a reduction in levy of around £400k. The achievement of this pooling gain next year is however not guaranteed and will be dependent on the actual value of business rates collected in the year. As the levy payable will be funded from grant held in reserve, any pooling gain that does materialise next year will not increase the General Fund balance, but instead reduce the drawdown on the grant held in reserve. The Council (and other Local Authorities in the Pool) have until mid-January to determine if they want to continue with the planned pooling arrangement.

#### **Review of balances and reserves**

8.19. In setting its budget, the Council needs to consider the level of its reserves. This determines the extent to which the current budget can be supported by the use of reserves, or requires a budget to be set that includes an allowance for increasing reserves. In addition to the General Fund balance, NHDC has specific reserves and provisions. Specific reserves are amounts that are set aside for a determined purpose. This purpose can arise from a choice made by the Council, or where it is felt that there is an obligation. Provisions are where there is a requirement on the Council to meet future expenditure, and a reasonable estimate can be made of the amount and timing. In determining the risks that may need to be met from the General Fund, it is important to know which risks will already be covered by amounts that are set aside as a specific reserve or provision.

## 8.20. A full list of specific reserves and estimated balances is shown in table 3 below.

## Table 3 – Specific Reserves

Name of Reserve	Purpose of Reserve	Balance at 1 April 2020	Estimated Balance at 31 March 2021	Estimated Balance at 31 March 2022
Funding Equalisation Reserve	Where anticipated annual revenue funding has exceeded estimated net expenditure, the Council has opted to contribute the surplus amount to the Funding Equalisation Reserve, rather than raise Council Tax by less than the maximum amount allowed. The reserve balance will now be used to mitigate the impact on the General Fund of pressures anticipated for next year.	68	397	0
Cemetery Mausoleum	Held to cover the Authority's obligation to supply Mausoleum niches at the Wilbury Hills Cemetery and is funded from the sale of currently available niches. Still available niches so not expected to be used in the short-			
Reserve Childrens Services	term. Used to help fund Active Communities projects in the district funded from grant income and/or external	167	167	167
Climate Change Grant	contributions. Expected to be fully utilised next year. Grant awarded to help combat the effect of climate change. Being used for the additional costs (above available establishment) of employing a Trainee Policy Officer working on Climate Strategy. Will be fully used by	57	49	0
Reserve	the end of 2024/25. Holds the revenue grant awarded. To be used once the	26	22	17
Growth Area Fund Reserve	Local Plan is in place.	53	53	53
Homelessness Grants Reserve	To help prevent homelessness in the district. The entire grant is earmarked for different homelessness projects or resources.	413	461	323
Housing & Planning Delivery	Hold unspent Housing & Planning Delivery grant to fund Cabinet approved spending plans in subsequent years. The Authority has also made a commitment to the Local Development Framework and funds are held in this reserve for this purpose. Additional income from the 20% increase in statutory planning fees is also transferred here to fund the development of Planning Services. Future balances will depend on timing of spend and fees received in relation to the 20% increase.	1,091	1,489	Unknown
Information Technology	To ensure the Authority has adequate resources to purchase hardware and software items when they are required. Reserve balance now committed to fund a			
Reserve	Uniform software upgrade with improved functionality. Used to finance potential claims for risks that are not covered by external policies together with higher excesses currently being borne by the Authority. It is good financial practice to have an insurance reserve. The future balances will depend on the claims received	78	35	0
Insurance Reserve	and the level of relevant insurance. Reserve originally established to help meet the potential cost should the financial risk of the repayment of personal search fees occur. Being used for additional	34	Unknown	Unknown
Land Charges Reserve	administration costs and software upgrades over 3 years.	94	65	36

Newson ( Decement		Balance at 1	Estimated Balance at 31 March	Estimated Balance at 31 March
Name of Reserve	Purpose of Reserve	April 2020	2021	2022
Leisure Management	To cover the cost of any future significant repairs liabilities on the leisure facilities. The Leisure Contract requires a contribution from the Council for maintenance items over £5k, so therefore if funds are not available in the reserve then this would impact on the general fund. Use of the reserve depends on what arises and is therefore unknown	77	Linkanova	
Maintenance Reserve	therefore unknown. Balance of unapplied Section 31 business rate relief grants and pooling gains. Used to fund NNDR Collection Fund deficit contributions and levy payments in future years. Pooling gain of £368k to be released to the General Fund in 2020/21.	77	Unknown	Unknown
	In 2019/20 participation in the Business Rates Pilot resulted in total business rates related income (including pilot gain and s31 grant receipts) of £5.2m, exceeding the original budget amount of £2.7m by £2.5m, and reduced the draw down required on this reserve, resulting in a net contribution to this reserve in 2019/20 of £1.9m. It is considered that £2.5m can be released from the reserve and used to cushion the impact on the General Fund of the anticipated funding shortfall from			
MHCLG Grants Reserve	2022/23, as shown in Appendix C.	3,741	13,896	Unknown
Museum Exhibits Reserve	Funds the purchase of museum exhibits and is funded from donations. Use of reserve will depend on donations and opportunities for acquisitions.	13	Unknown	Unknown
Neighbourbood Diop	Funds received for neighbourhood Plans from the MHCLG have been transferred. The funding has been provided to authorities who received neighbourhood plans as funding will be needed in future years as plans are developed and public avapting instring.			
Neighbourhood Plan Reserve	are developed and public examinations and public referendums are required.	78	78	78
Paintings Conservation Reserve	Used to help restore paintings. This is funded through donations and publication income. To be used against a list of items that require conservation.	11	Unknown	Unknown
S106 Monitoring Reserve	To cover the cost of monitoring s106 obligations in future years. Ring-fenced. Future balances are unknown as not known what new funding will be received.	19	Unknown	Unknown
	This reserve is maintained for any special financial pressures such as pump priming for initiatives for shared services, changes in working practice, major contract renewals, unexpected contract variation, support the response to and reduce the impact of major incidents and other financial pressures.			
Special Reserve	As detailed in the Covid-19 Financial Impacts report (on the Council agenda in September 2020) the Special Reserve will be released in to General Fund balances. The balance of £716k will be transferred in 2022/23.	1,175	821	716
	To fund Street Name Plates as and when required. To	1,170	021	
Street Name Plates	<ul> <li>maintain until Local Plan is adopted and then review.</li> <li>The council has agreed to house 50 Syrian Refugees over five years under the government's resettlement scheme. The scheme is fully funded by the government and the reserve enables the multiple year funding for each household to be maintained for future expenditure associated with their placement in the district, such as</li> </ul>	16	Unknown	Unknown
Syrian Refugee Project	housing and support costs.	272	458	585

Name of Reserve	Purpose of Reserve	Balance at 1 April 2020	Estimated Balance at 31 March 2021	Estimated Balance at 31 March 2022
	Any surplus from the taxi service will be transferred to			
<b>T</b> . D	the earmarked reserve where it can be used to offset any	45	10	
Taxi Reserve	future deficit or to fund investment in the taxi service.	15	13	11
Town Centre Maintenance	For the implementation of the Town Wide Reviews and ad hoc town centre maintenance.	53	61	69
	An audit was done to identify TRO work to be carried out in the district. However due to other priorities this work was delayed and the budget has been transferred to a reserve, to be drawn down as and when the work is			
Traffic Regulation Orders	done.	346	346	346
Waste Reserve	AFM monies are transferred to help mitigate any potential risk to the waste service.	730	749	749
Waste Vehicles Reserve	As repayment of the finance lease principal embedded within the waste contract is funded from the Council's cash reserves, the saving on the revenue account is transferred to this reserve to fund the purchase of vehicles when they next need to be replaced.	554	913	1.340
Welfare Reform Grants	Awarded to the Authority for different initiatives or changes relating to Housing & Council Tax benefit scheme. These grants will be used when the initiatives or changes are carried out, and therefore the exact	004	515	1,040
Reserve	timing of usage is unknown.	185	134	Unknown

- 8.21. As at the 31 March 2020 there was a total of £882k held as provisions. These are comprised of:
  - Business Rates appeals £842k the NHDC estimated share of outstanding business rates appeals
  - Insurance £40k covers the uninsured aspect of outstanding insurance claims.
- 8.22. NHDC operates with a reserve balance for General Fund activities in order to provide a cushion against unexpected increases in costs, reductions in revenues and expenditure requirements. Guidance from the Chartered Institute of Public Finance and Accountancy (CIPFA) suggests that the revenue balances should be set at no less than 5% of net revenue expenditure, having taken account of the risks faced by the Authority in any particular year. As net expenditure is anticipated to be around £18million, this means a minimum balance of about £900k. As the Council has become more reliant on generating income to set a balanced budget, an additional 3% of budgeted income (excluding Housing Benefit, grants and other contributions) will also be included in determining the minimum level. Income from fees, charges, interest and rentals is forecast to be £11.2m and therefore an additional allowance of £335k will be added. Furthermore, a significant proportion of Council expenditure, approximately £10m per annum, is for goods and services procured via contract. Considering the potentially significant, but still unknown. impact of Brexit and / or Covid-19 on contract prices for outsourced goods and services, it would be prudent to incorporate 5% of this expenditure in the minimum balance calculation. Therefore £500k will also be added to the minimum level. This minimum figure represents the cushion against unforeseen items. When setting the level of balances for any particular year, known risks which are not being budgeted for should be added to this figure, according to risk likelihood.

8.23. An assessment of the risks has been compiled for the coming year based on risks identified by each Service Director and cross-referenced to the risk register. The identified areas are where the financial impact is not wholly known, but an estimate can be made. The amount allocated is based on the forecast likelihood of occurrence. Where there is a high likelihood, 50% of the estimated financial impact is allowed for. For medium likelihood, it is 25%. For low likelihood, it is 0%. Table 4 summarises the risks, the forecast impact and the risk allowance to be made. A full list of these risks is shown in Appendix A.

Category	Number of Risks	Forecast Value of Impact (£000)	Risk Allowance (£000)
Low	17	5,368	0
Medium	17	3,075	768
High	17	2,665	1,333
Total	51	11,108	2,101

#### Table 4- Budget Risks in 2021/22

8.24. Combining the risk allowance for specific risks and unknown risks means that a General Fund balance of at least £3.85million should be maintained. This is what is recommended by the s151 Officer (Chief Finance Officer).

#### **Expenditure Forecasts**

- 8.25. The starting point for forecasting net expenditure for future years is the previous year's budget, as set in February 2020. The budget adjustments identified subsequently are itemised in Appendix B, including those changes recommended following the budget review undertaken at the end of November, details of which are included in table 5 below.
- 8.26. Table 5 provides explanations for the variances identified at the end of November that are greater than £25k, as well as any budgets where there are carry-forward requests. All other variances are included within the 'other minor variances' line at the bottom of the table.

Budget	Area	Current Working Budget	Forecast Outturn	Variance	Explanation for variance	Carry- Forward requested	2021/22 Budget impact
Court Income	Summons	(102)	(41)	+61	Due to the timing of the national lockdown in November, no further action was taken to recover unpaid Council Tax and Business Rates amounts after statutory reminder notices were issued in September.	0	0
Area Grants	Committee	72	59	(13)	The underspend requested to be carried forward comprises £3.7k for Letchworth, £2k for Hitchin, £4.2k for Baldock and £3k for Southern Rural. This is largely due to fewer grant applications than anticipated being received and also represents grants awarded but not yet released pending evidence of criteria being met.	13	0

#### Table 5- Summary of forecast variances (amounts £000)

Budget Area	Current Working Budget	Forecast Outturn	Variance	Explanation for variance	Carry- Forward requested	2021/22 Budget impact
Paper Recycling Income from sale of paper	(112)	(92)	+20	Ongoing trend of falling paper tonnages, with volumes collected in April to November 2020 22% less than the equivalent period in 2019.	0	20
HCC Recycling Credit Income	(111)	(87)	+24	This is attributed to consumers switching from print media to digital media. The reduction in tonnages reduces the incentive income	0	24
Total	(223)	(179)	+44	eligible from Hertfordshire County Council.	0	44
Electric Vehicle Charging	35	20	(15)	This budget was an investment bid to engage consultants to undertake a study to review and consider opportunities from Electric Vehicle Charging. Officers have prepared a Scoping Document and undertaken a consultation to define the extent of a Strategy and agreed action plan for adoption. Work on the Strategy was underway prior to the pandemic and will now continue into 21/22. The requested carry forward of the unspent budget will fund any specialist advice required.	15	0
Community Infrastructure Levy (CIL)	87	0	(87)	The publication of a government white paper is awaited prior to reporting on the review of the feasibility of introducing a CIL for residential sites. It is requested that the unspent budget is carried forward into 2021/22 to cover any costs arising from this review or its recommendations.	87	0
Single Issue Local Plan Review	52	12	(40)	An investment bid was approved for the delivery of a single issue local plan review to incorporate any emerging Council priorities. However, due to the delay in the adoption of the local plan, this will be delayed until at the earliest 2021/22, hence the request for this budget to be carried forward into 2021/22.	40	0
Street names, lines and signs	63	23	(40)	Due to the national lockdowns planned works have been delayed and/or deferred. The unspent budget is requested to be carried forward to fund those works that will now be carried out in the next financial year.	40	0

Budget Area	Current Working Budget	Forecast Outturn	Variance	Explanation for variance	Carry- Forward requested	2021/22 Budget impact
Waste and Street Cleansing Contract	5,236	5,191	(45)	Application of the negative indexation rate of 0.89% to contract prices for services delivered in 2020/21.	0	(45)
Grounds Maintenance – Income from Services provided to settle	(199)	(171)	+28	Reduction in income follows a dispute raised by settle in respect of the level of service received not meeting that outlined in the service level agreement in the first half of the year. A refund has now been agreed in respect of services in Quarter One, with discussions ongoing to resolve any residual issues.	0	0
Transport Users Forum	50	3	(47)	£50k of funding has been allocated to set up a Transport Users Forum. This Forum has now been set-up and requires minimal ongoing funding. The funding will therefore be used on initiatives that promote use of public transport in the District. Initiatives will only be funded where they provide value for money and are supported by the Forum. £3k of this funding will be spent in 2020/21 on a bus service amalgamation project, while the remainder is requested to be carried forward to 2021/22.	47	0
Support for Leisure Facilities Leisure Centre Management	992	1,642	+650	Council approved further financial support to the Leisure Contractor in January to reimburse losses and enable the leisure facilities to be open when Covid-19 restrictions	0	2,000
Government Leisure Recovery Fund Contribution	0	(230)	(230)	allow. Future levels of support will ultimately depend on any further restrictions and the speed of recovery. The forecast contribution from the Government's Leisure Recovery Fund (the £100m of	0	0
Net Total	992	1,412	+420	support that was first announced in October) is based on the indicative allocation for the Council. Whilst this income is not guaranteed, it is hoped that the application will be successful.	0	2,000

Budget Area	Current Working Budget	Forecast Outturn	Variance	Explanation for variance	Carry- Forward requested	2021/22 Budget impact
Hitchin Market Management Contract	(24)	0	+24	Cabinet approved an eight-month contract extension from August to the end of March 2021 at zero cost to the Council. The proposal presented to Cabinet is for the cost neutral arrangement with Hitchin Market Ltd to continue into the next financial year (and potentially beyond).	0	28
Total of Explained Variances	6,039	6,329	+290		242	2,027
Other Minor Variances	13,291	13,292	+1		0	(2)
<b>Total General Fund</b>	19,330	19,621	+291		242	2,025

- 8.27. Budget proposals were put forward for discussion at Group workshops in November. Comments on the proposals made by the Groups were outlined in the draft budget report presented at the December meeting of Cabinet. The lists of savings and investments proposals is attached at appendix B.
- 8.28. Appendix B to this report includes two changes to those proposals agreed by Cabinet at the December meeting. The first relates to anticipated investment interest income. An additional pressure (R11) has been added to the list, with the budgeted level of interest income over the period revised in line with the returns detailed in the Investment Strategy (Capital and Treasury Combined) for 2021-31. The second is a revision to the timing of the biannual investment (PI2) for the local housing market analysis, as this will not now be undertaken in 2021/22 as originally planned.

## Revenue effects of capital

8.29. The Council incurs some interest costs in relation to historic borrowing for capital purposes. The small cost of this is reflected in budget estimates. If the Council was to take out new borrowing for capital purposes then it would incur revenue costs in relation to interest payments and Minimum Revenue Provision (MRP). MRP is explained in the Investment Strategy report. As identified in the Investment Strategy report, the Council does not need to borrow to fund core capital spend, as it is forecast that this can be funded from existing capital reserves and the generation of new capital receipts. For capital spend that is line with the property acquisition and development strategy, no income generation or borrowing costs are assumed. This is considered to be a prudent approach in the absence of any specific opportunities at this stage, as the initial income generation would be required to exceed any borrowing costs

## **Reliability of estimates**

8.30. As part of the budget setting process, the Chief Finance Officer is required to comment on the reliability of the estimates made. A prudent approach has been adopted, especially in relation to income where it is only included where there is a high degree of certainty over it being achieved.

- 8.31. In addition to those factors already highlighted in this report that may affect estimates, a further significant area of uncertainty is in relation to pay inflation, which has been assumed to be 2.25% across the period. This assumption is in line with the majority of Councils, and the allowances made are a factor in where the negotiations will end up. The Chancellor however announced a public sector pay freeze in the November Spending Review. This does not directly apply to Local Government pay but may be considered as part of pay negotiations. The pay awards that the Council actually pays will be unchanged by this, as they would still be based on the results of national pay bargaining.
- 8.32. The impact of Covid-19 remains a significant uncertainty. The funding towards expenditure pressures and the Council Tax support grant have been incorporated in to the budget. The only significant expenditure pressure in relation to Covid-19 that has now been assumed in the budget is the expected cost of supporting leisure provision in both the current year and 2021/22, following the decision made by Full Council in January. It is currently assumed that income levels will return to normal by 2022/23, but there is a risk that they will not. The unknown duration of the current period of restrictions makes it very difficult to estimate the impact on key income sources (e.g. parking) in 2020/21 and 2021/22. Following the previous easing of restrictions, parking income has bounced back towards normal levels guite guickly. The commitment from Government to Sales. Fees and Charges compensation also mitigates the majority of the financial pressure. The most significant issue will be if income levels do not substantially recover before the end of June, and the compensation scheme is not extended. There are also income sources (e.g. garden waste charges) that are not covered by the income compensation scheme. Overall it is very difficult to forecast and the increased minimum level of General Fund Balance highlights the need to create a cushion to protect from this uncertainty.
- 8.33. Overall it is considered by the Chief Finance Officer that the estimates made are as reliable as they reasonably can be. They will be subject to risk and this is the reason for setting a minimum General Fund balance and carrying out budget monitoring throughout the year.

#### Cumulative impact

- 8.34. The cumulative impact of all the estimates described in the previous sections is provided at Appendix C. This shows a forecast of funding and net expenditure for the next five years, including the impact on the General Fund balance. Appendix D is also provided to provide a summary in the event that a £10 Council Tax increase (band D equivalent) is allowed without the need for a referendum.
- 8.35. Appendix C also includes a forecast of the remaining savings that the Council still needs to deliver by 2025/26. Savings totalling £2m are estimated to be required in order for the Council to balance income and expenditure by the end of the period. Furthermore, with the proposed phasing of these savings, there would be a need to use more than £6m of reserves. These amounts could also be significantly affected by future changes to Local Government funding, with the introduction of the fairer funding formula and a proposed business rates reset potentially from 2022/23, ongoing impacts on expenditure and income from the Covid-19 pandemic, while they are also dependent on the successful delivery of the efficiencies identified in Appendix B. Appendix D shows that in the event of a £10 Council Tax (band D equivalent) increase for 2021/22, the savings that will need to be identified and delivered will be reduced to £1.75m. The use of reserves will reduce to around £5.6m.

- 8.36. This level of savings still required to be identified assumes that the Council will continue to increase Council Tax at the maximum level permitted without the need for a referendum. Any increase in Council Tax below this level would further increase the savings required to balance the budget over the period and require greater drawdown on reserves. As shown in Appendix C and D a deficit is anticipated for 2021/22 (before use of reserve balances). The proposal is therefore that Council Tax should be increased by the maximum allowed.
- 8.37. In response to the significant challenges indicated in this report, a budget review/ challenge process has been started. This will highlight opportunities for savings (including efficiencies, service changes and income generation) in future years. Some of those opportunities will need to be taken forward in advance of next year's budget e.g. where they primarily relate to efficiencies. For the majority of those savings, which relate to service changes, these will need to be prioritised so that they can start to be developed and included in next year's budget. This will demonstrate that, whilst the exact value of the savings that the Council needs to deliver is unknown, the Council is committed to the work and decisions that will need to be taken in the medium-term. As set out in the Medium Term Financial Strategy it is expected that the Council will adopt a phased approach to balancing savings, and achieve an in-year balanced budget by 2025/26. Reserves will be used to balance the budget in intervening years.

## 9. LEGAL IMPLICATIONS

- 9.1. The Cabinet has a responsibility to keep under review the budget of the Council and any other matter having substantial implications for the financial resources of the Council.
- 9.2. Cabinet's terms of reference include recommending to Council the annual budget, including the capital and revenue budgets and the level of council tax and the council tax base. Council's terms of reference include approving or adopting the budget.
- 9.3. Members are reminded of the duty to set a balanced budget and to maintain a prudent general fund and reserve balances

#### 10. FINANCIAL IMPLICATIONS

10.1. These are covered in the body of the report.

#### 11. **RISK IMPLICATIONS**

- 11.1. As outlined in the body of the report.
- 11.2. There are significant uncertainties and risks with regard to the funding of NHDC over the medium term. In particular the impact from the outcomes of the Fairer Funding review and 75% Business Rates retention.

#### 12. EQUALITIES IMPLICATIONS

12.1. In line with the Public Sector Equality Duty, public bodies must, in the exercise of their functions, give due regard to the need to eliminate discrimination, harassment, victimisation, to advance equality of opportunity and foster good relations between those who share a protected characteristic and those who do not.

12.2. For any individual proposal comprising either £50k growth or efficiency, or affecting more than two wards, an equality analysis is required to be carried out; this has either taken place or will take place following agreement of efficiencies or growth.

## 13. SOCIAL VALUE IMPLICATIONS

13.1. The Social Value Act and "go local" policy do not apply to this report.

### 14. ENVIRONMENTAL IMPLICATIONS

14.1. There are no known Environmental impacts or requirements that apply to this report.

#### 15. HUMAN RESOURCE IMPLICATIONS

15.1. Although there are no direct human resource implications at this stage, care is taken to ensure that where efficiency proposals or service reviews may affect staff, appropriate communication and consultation is provided in line with HR policy.

#### 16. APPENDICES

- 16.1. Appendix A Financial Risks 2021/22
- 16.2. Appendix B Revenue Budget Savings and Investments
- 16.3. Appendix C Budget Summary 2021–2026
- 16.4. Appendix D Budget Summary 2021–2026 (£10 Council Tax increase 2021/22)

#### 17. CONTACT OFFICERS

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#### 18. BACKGROUND PAPERS

18.1. None.

#### Appendix A - Financial Risks 2021/22

Service Directorate	Financial Risk Ref. No.	Risk	High/ Medium/ Low	Risk Value £	%	Total Risk Assessment £
	FR1	Adverse possession of land/buildings (litigation costs). Protection of "Village Greens". Signs/fences need to be constructed to avoid residents claiming ownership rights.	М	35,000	25%	8,75
	FR2	Contamination clear-up costs for disposal/vacant sites	М	500,000	25%	125,00
	FR3	Deterioration in the financial position of Hitchin Market increases the cost to the Council of maintaining the market provision.	L	20,000	0%	
Commercialisation	FR4	Lower income generated from Community Facilities (Hitchin Town Hall and Brotherhood Hall) as the demand for bookings takes time to fully recover following the lifting of Covid-19 pandemic restrictions.	Н	100,000	50%	50,00
	FR5	Lower income generated from Hitchin Town Hall Café and Museum Shop as footfall takes time to fully recover following the impact of the Covid-19 pandemic and the associated economic downturn.	н	25,000	50%	12,50
	FR6	Increase in rent defaults on the Council's existing Investment Properties due to the economic downturn.	Н	200,000	50%	100,00
	FR7	Fines for breaches of the EU General Data Protection Regulation by the Council or by NHDC outsourced providers when handling and storing data originally collected by NHDC	L	500,000	0%	
	FR8	Bad Debt Provision may need to increase in light of the roll-out of Universal Credit and in particular the managed migration of working age housing benefit clients to Universal Credit.	М	70,000	25%	17,50
Customers	FR9	Ransomware attack results in the write-off of IT hardware and infrastructure.	L	200,000	0%	
	FR10	Failure to meet projected Careline sales income as a result of the loss of a corporate client or fall in the number of private clients.	Н	50,000	50%	25,00
	FR11	District by-election	L	4,000	0%	
	FR12	Legal team resources - requirement due to recruitment/retention issues to use temp. staff or outsource work. Additional external expertise for assistance with the delivery of key Corporate projects or Governance issues	М	100,000	25%	25,00
	FR13	Legal expertise related to employment cases	М	50,000	25%	12,50
Legal & Community	FR14	The Council is required to meet the cost of any award from new or ongoing judicial reviews.	Н	100,000	50%	50,00

Service Directorate	Financial Risk Ref. No.	Risk	High/ Medium/ Low	Risk Value £	%	Total Risk Assessmen £
	FR15	Possible procurement challenge. Legal costs and costs of re-tendering if necessary.	L	100,000	0%	
	FR16	Costs incurred from an increased number of prosecutions pursued in court, for example due to persistent flytipping.	М	50,000	25%	12,
	FR17	Domestic Homicide Review – requirement for additional resources to respond	н	15,000	50%	7,
	FR18	The council is forced to re-tender a major contract if a contractor is unable to deliver a contract for any reason .	L	300,000	0%	
	FR19	Increase in the net cost of recycling services due to either or all of ; adverse changes in the market prices for commodities; a reduction in the volume of recyclates collected; a change in the material composition of the recyclates	Н	500,000	50%	250
	FR20	collected Reduction in funding from third party agency agreements for contracted grounds and/or tree maintenance works.	М	50,000	25%	12
Place	FR21	Costs resulting from a localised flooding event that is associated with water courses within the responsibility of NHDC to maintain.	L	50,000	0%	
	FR22	Cost of felling and destroying trees as a result of pests and tree disease.	L	75,000	0%	
	FR23	Cost of maintaining service provision in the event of major contract failure.	М	1,000,000	25%	250
	FR24	Income from Trade Refuse is adversely affected by economic downturn.	М	300,000	25%	75
	FR25	Lack of resilience in delivering key statutory services, such as Environmental Health, Planning and Parking, when staff absence occurs (other than normal leave) e.g. medium/long term sickness, staff resignations, redeployment to other duties etc, increases expenditure on agency staff and / or consultancy advice to	Н	40,000	50%	20
	FR26	maintain service provision. Increase in net cost of measures to address homelessness/rough sleeping and meeting obligations/projects as a result of for example: absence of government funding, national and local situations etc.	М	250,000	25%	62
	FR27	Dangerous structures - where the Council is unable to recover either or both of; the costs incurred in making the structures safe because, for example, the owner of the property is not known or the land/building is unregistered; the costs involved in seeking to recover the expenditure incurred.	L	50,000	0%	
	FR28	Specialist advice required with regard to planning applications, e.g. town centre schemes and "hostile applications"	M	100,000	25%	25
	FR29	Costs associated with a challenge to a decision of the Council, for example an appeal against a planning decision, judicial review or threat in advance of a planning decision, Secretary of State call in or holding direction.	Н	500,000	50%	250

Service Directorate	Financial Risk Ref. No.	Risk	High/ Medium/ Low	Risk Value £	%	Total Risk Assessment £
	FR30	Enforcement – costs in relation to enforcement for example: investigations to enable consideration of enforcement action, specialist legal or other advice, direct action / appeal processes, recovery of illegal earnings.	М	100,000	25%	25,0
Regulatory	FR31	New duties and obligations associated with government policy, e.g. Brexit, requiring additional training or additional and/or specialist staff or consultancy support to deliver.	M	100,000	25%	25,0
	FR32	Local Plan: additional costs associated with progressing the Local Plan.	Н	250,000	50%	125,0
	FR33	Local Plan: costs associated with a challenge to the Local Plan either from the Council or another stakeholder/authority	Н	450,000	50%	225,0
	FR34	Theft of, or damage to, parking pay & display equipment	М	20,000	25%	5,0
	FR35	Income related to planning applications is lower than the budget expectation as a result of a delay to Local Plan progress or the economic impact of Brexit.	Н	250,000	50%	125,0
	FR36	Hertfordshire Home Improvement Agency fail to recover sufficient fees, based upon application throughput, resulting in additional payment requested by HCC to cover costs.	H	15,000	50%	7,5
	FR37	Assumed vacancy saving within staffing payroll budgets does not materialise as a slim staffing structure reduces both employee turnover and the capacity to hold posts vacant for any significant period of time.	L	300,000	0%	
	FR38	Breach of partial-exemption calculation for VAT	L	300,000	0%	
	FR39	Reactive maintenance required in the year exceeds the allocated budget provision.	М	50,000	25%	12,
	FR40	Localisation of Business Rates – The council is directly exposed to a range of risks including; business rates levy, safety net.	L	130,000	0%	
	FR41	Member/Officer Indemnity Agreement is called upon	L	100,000	0%	
	FR42	Further payments are required under MMI scheme of arrangement	L	20,000	0%	
	FR43	Treasury Management - potential default by a counter party	L	3,000,000	0%	
Resources	FR44	Difficulty in recruiting Facilities Assistants results in higher expenditure on agency staff	L	10,000	0%	

Service Directorate	Financial Risk Ref. No.	Risk	High/ Medium/ Low	Risk Value £	%	Total Risk Assessment £
	FR45	Employment related risks related to outsourcing, shared services and restructuring	М	250,000	25%	62,500
	FR46	Reduced staffing capacity means that the delivery of efficiency proposals or investment projects is delayed and / or additional staffing resource must be hired externally at a cost premium to the Council.	М	50,000	25%	12,500
	FR47	Alternative arrangements are required to secure the outcomes expected from the corporate compliance contract.	Н	75,000	50%	37,500
	FR48	Alternative arrangements are necessary to secure the outcomes expected from the corporate occupational health contract.	Н	20,000	50%	10,000
	FR49	Relates to an environmental warranty that was provided to North Herts Homes on the transfer of the Housing stock.	L	209,000	0%	
	FR50	The outcome of the negotiations between the Council's External Auditor and the Public Sector Audit Appointments is an increase to the annual external audit fee.	Н	25,000	50%	12,500
	FR51	Cost of annual Housing Benefit Subsidy Certification is higher than budgeted due to additional audit fieldwork required.	Н	50,000	50%	25,000

11,108,000

2,101,250

#### Revenue Budget 2021/22 Appendix B - Revenue Budget Savings And Investments

#### New Efficiency Proposals

Ref No	Service Directorate	Description of Proposal	Budget Impact	2021/22 £'000	2022/23 £'000	Net Efficiency 2023/24 £'000	2024/25 £'000	2025/26 £'000
E1	Commercial	Commercial rents income. Efficiency associated with the capital scheme proposal for the replacement of Newark Close, Royston. Replacing and improving the condition of Newark Close should support NHDC in securing greater rent uplifts during rent reviews of those NHDC investment properties served by the road because access is a material factor in the properties' rent reviews.	Additional Income	(3)	(3)	(3)	(3)	(3)
E2	Commercial	Property management costs and commercial rents income. Efficiencies associated with the capital scheme proposal in respect of Thomas Bellamy House, Hitchin. The capital project will significantly raise the prospects of NHDC securing tenants for Thomas Bellamy House and generating a commercial rental income stream for the Council. Further, by securing tenants, NHDC will be in a position to pass on the costs of holding this property, such as energy and maintenance costs, to those tenants by way of leases or other occupational agreements. NHDC currently bears most/all of the holding costs as the building is largely vacant.	Additional Income	(18)	(27)	(46)	(46)	(46)
E3	Customers	IT Software License Costs. NHDC will not be renewing the SOPHOS Mobile Device Management Software (MDM) or Blackberry Works (Enterprise Software). From 31 March 2021 this software will be replaced with Microsoft In-Tune solution, which is provided as part of the Corporate Microsoft Enterprise Agreement.	Expenditure Reduction	(23)	(23)	(23)	(23)	(23)
E4	Legal & Community	Environmental Crime and Licensing overtime budgets. Reduction of £1k in each budget for weekend and out-of-hours working after reviewing levels of spend in recent years.	Expenditure Reduction	(2)	(2)	(2)	(2)	(2)
E5	Legal & Community	Independent Renumeration Panel (IRP) expenses. Proposed that the Members' Allowances Scheme is reviewed every four years, subject to the scheme making a provision for an annual adjustment of allowances by reference to an indexation. Each person on the Independent Renumeration Panel is paid an honorarium of £500 plus expenses incurred, e.g. mileage. If the scheme provides for an indexation there would be no need for the IRP to meet annually unless there was a change in circumstance, in which case the Council could request the IRP to convene.	Expenditure Reduction	-	(2)	(2)	(2)	-
E6	Legal & Community	Council meeting refreshments. £790 was spent in 2019/2020 on food and beverages for Council meetings . Holding virtual meetings provides an opportune time for refreshments to cease going forward. It would also save the Committee Team the time spent on sourcing and physically purchasing refreshments. Meetings that are all day where there is no opportunity for a lunch break would continue to have provision made.	Expenditure Reduction	(1)	(1)	(1)	(1)	(1)
E7	Legal & Community	Legal Consultancy. Legal consultancy has been used to support specific projects and service activities. It is proposed that the ongoing budget is removed and instead any potential liability for external legal advice is identified as a financial risk by service managers and factored into business cases.	Expenditure Reduction	(10)	(10)	(10)	(10)	(10)
E8	Legal & Comunity	Policy and Community Engagement overtime budget. Reduction in budget based on reducing staffing support to meetings, such as Councillor Surgeries / Town Talks / Cabinet Panels, to one officer where possible.	Expenditure Reduction	(2)	(2)	(2)	(2)	(2)
E9	Place	Reduction in street cleansing contract expenditure through a phased reduction in the number of street litter bins, by up to a quarter in number. Litter bins are currently emptied through the contract on an as required basis. An audit of litter bins would be undertaken by the Waste Client Team to determine any which are under utilised or in close proximity to other bins with low usage and therefore could be removed without significant adverse consequence. A phased approach is suggested to allow impacts to be measured. Efficiency value is net of the cost of removal. Also potential for some of these savings to be delivered through bin sponsorship.	Expenditure Reduction	-	-	-	-	-
E10	Place	Transfer of NHDC Public Conveniences. This would include the full time Public Conveniences at; - Howard Park, Letchworth - The Arcade, Hitchin - Fish Hill Royston The summer opening public conveniences at; - Bancroft Gardens, Hitchin - Avenue Park, Baldock Current cost is £63k per year, so that would be the maximum potential saving. Any saving would be part year only in first year. Would need to determine that there was a third party willing to take on before savings could be assumed.	Expenditure Reduction	-	-	-		-
E11	Regulatory	Planning Technical Support staffing costs. Deletion of a part-time Assistant Technical Support Officer post. This post is currently vacant. The change in working practises prompted by the flu pandemic, which are expected to continue ongoing, have removed the need for some of the duties undertaken as part of the role. For example, no further printing of plans will be required as officers will be provided with laptops.	Expenditure Reduction	(13)	(13)	(13)	(13)	(13)
E12	Resources (Regulatory)	Cease funding (either through grants or direct provision) of Christmas Trees to the four towns and the Letchworth Hospice	Expenditure Reduction	-	-	-	-	-
E13	Resources	Continued reduction in audit days (Shared Internal Audit Service- SIAS). Previous savings to reduce from 350 days down to 300 days. This proposal is for a further reduction down to 270 days (15 day reduction in 2022/23 and a further 15 days in 2023/24). It is still believed that this will provide sufficient coverage for the Council and to provide the required assurance from the Head of SIAS.	Expenditure Reduction	-	(5)	(9)	(9)	(9)
E14	Customers	Revenue savings associated with the proposed capital investment to facilitate the provision of laptops for all officers for use at home and in the office. Savings anticipated would include a reduction in telephone call charges, as the laptops would facilitate soft-telephony. The reduced office footprint required may also allow income generation from the renting of floor space at DCO. 'Green' benefits may also materialise in the form of reduced travel and energy consumption. Work is ongoing to quantify the finance of the second s	Expenditure Reduction	tbc	tbc	tbc	tbc	tbc

E15	Legal and Community	Increase charges for Chair's reception to make it self-financing, stop having a Chair's reception or look at other options to make it zero net cost.	Expenditure Reduction	(4)	(4)	(4)	(4)	(4)
E16	Managing Director	Reduce frequency of Outlook from 3 editions per year to 2 editions per year.	Expenditure Reduction	-	(8)	(8)	(8)	(8)
E17	Regulatory	Remove Neighbourhood Planning Budget and use accrued specific reserve funding and funding from MHCLG (assuming that continues to be provided).	Expenditure Reduction	(10)	(10)	(10)	(10)	(10)
E18	Regulatory	Remove funding for Local Plan work post-2031, known as new settlement work. Rely on accrued specific reserves and future grant funding.	Expenditure Reduction	(30)	(30)	(30)	(30)	(30)
E19	Regulatory	Reduce Area Wide Parking Review budget from £65k to £15k. Royston review and remaining other work would be funded from accrued specific reserve.	Expenditure Reduction	(50)	(50)	(50)	(50)	(50)
			Total Expenditure Reduction	(145)	(160)	(164)	(164)	(162)
	т	otal Net Budget Reduction from new efficiency proposals	Total Additional Income	(21)	(30)	(49)	(49)	(49)
			Total Expenditure Reduction	(166)	(190)	(213)	(213)	(211)

#### New Revenue Pressures and Investment Proposals

						Investment		
Ref No	Service Directorate	Description of Proposal	Budget Impact	2021/22	2022/23	2023/24	2024/25	2025/26
				£'000	£'000	£'000	£'000	£'000
R1	Commercial	Employment of a temporary Estates Surveyor from an employment agency based on average required working pattern of 23 hours per week over a 48-week period, in lieu of a permanent appointment. NHDC has attempted to recruit a permanent Estates Surveyor on several occasions during 2020 without success. Despite the intention to carry out further recruitment attempts, it is considered prudent to request budget provision for a temporary position in order to have proper resource to carry out NHDC's estates management role, part of which has statutory function and basis. The investment value is net of the saving from the permanent post vacancy.	Additional Expenditure	12	-	-	-	-
R2		As part of the IT Strategy to move Council data to the cloud, there is a requirement to have a backup service of the data within the cloud to enable restores of data from Exchange and OneDrive. A recent SIAS audit of IT Disaster Recovery has recommended that NHDC invest in a SAAS (software as a service) to enable restores as part of their findings.	Additional Expenditure	20	20	20	20	20
R3	Place	Planting of 10,000 trees. At the request of the Executive Member, the development of a communications plan, including public events, to distribute small trees for residents to plant in their own gardens	Additional Expenditure	25	-	-	-	-
R4	Regulatory	Creation of a five-year Project Officer post to support delivery of the Local Plan targets, e.g. Town Centre Reviews. The estimated annual cost of £50k will be fully funded through existing permanent budget for planning development initiatives and the use of the Planning and Housing Delivery earmarked reserve. While this means there is a net zero impact on General Fund estimates, the proposal is highlighted here as there is an opportunity cost attached to the use of resource.	Additional Expenditure	-	-	-	-	-
R5	Regulatory	Use of the Town Wide Area Parking Review earmarked reserve over the next three years to fund additional responsibility payments to an existing planning officer to deliver area wide parking reviews, on-street charging (additional income) and replacement of lines and signs for enforcement initiatives. The additional cost currently anticipated over the three years is £16k, though the continuation of the ARP will be reviewed annually. While the use of the reserve mitigates the impact on the General Fund, the proposal is highlighted here as there is an opportunity cost attached to the use of the resource.	Additional Expenditure	-	-	-	-	-
R6	Resources (Managing Director)	Increase in costs of the subscription to the East of England Local Government Association, due to a requirement to fund their inherited past pension costs	Additional Expenditure	2	2	2	2	2
R7	Resources (Managing Director)	Subscription to the Co-operative Councils Innovation Network	Additional Expenditure	1	1	1	1	1
R8	Resources	Repairs and maintenance works to Council property assets. A review of works required has identified that the central budget of £185k is not sufficient to cover all necessary maintenance in 21/22. The additional investment value is after deferring where possible maintenance works into future years and is calculated on the assumption that, based on the experience of the prior year, approximately 50% of the annual budget will be required to fund reactive maintenance works during the year.	Additional Expenditure	122	-	-	-	-
R9	Managing Director	Council website development and maintenance costs. Rebuild of website due to end of life of the web platform, Drupal 7, in November 2021 plus ongoing development, support and hosting costs. Investment value is estimated cost based on some soft market testing undertaken - this work will be subject to a tender process and so final cost and profile of expenditure will depend on the outcome of the procurement exercise.	Additional Expenditure	83	18	18	18	18

R10	Managing Director	With reference to earmarked investment PI12 below, appointment of a Digital Media and Engagement Officer on a permanent basis. The current temporary post has had a significant impact on the level of engagement with the Council, with the ability to create more interactive content, e.g. videos, picture stories etc. NHDC now has 5,000 fans on Facebook, 11,200 followers on Twitter and 1,500 followers on Instagram. Engagement on Facebook more than doubled to 30,000 engagements (likes, shares or comments) from April 2019 – March 2020, compared to 14,000 between April 2018 – March 2019. It is therefore proposed that the post is incorporated into the Council's permanent staffing structure.	Additional Expenditure	-	32	32	32	32
R11	Director	Investment interest income. Budget estimate adjusted in line with anticipated cash balances and interest returns, as detailed in the Council's Investment Strategy (Combined Capital and Treasury) for 2021-31.	Income Reduction	64	65	70	71	75
R12	Legal & Community	Additional payment to Citizens Advice North Herts in 2021/22.	Additional Expenditure	50	-	-	-	-
			Total Additional Expenditure	315	73	73	73	73
	Total Net	Budget Increase from new pressures and investment proposals	Total Income Reduction	64	65	70	71	75
			Total Investments	379	138	143	144	148

#### Efficiencies earmarked in 2021/22 (and/or beyond) resulting from previous decisions

				Efficiency				
	Service Directorate	Description of Proposal	Budget Impact	2021/22	2022/23	2023/24	2024/25	2025/26
				£'000	£'000	£'000	£'000	£'000
PE1	Place	Provision of a Crematorium at Wilbury Hills. Delivery of the crematorium and any revenue efficiency is dependent on a successful planning application. The planning application was refused by Central Bedfordshire Council, but NHDC has submitted an appeal against this decision. Whilst the Council feels that there is a good chance of success in the appeal, the process has delayed the achievement of any savings. The timing and value of savings is based on the Council making a prompt decision to appoint a new partner to deliver the Crematorium. The estimated efficiency value is based on the proposed terms of the original lease, with NHDC receiving an annual base rent of £10k (indexed annually by RPI) plus a percentage (up to a maximum of 10%) of the turnover generated from the Crematorium. The eligible percentage of turnover would be linked to the number of cremations that take place over a 12 month period. If however the Council decided to build the Crematorium itself then the savings could be greater, but would probably take longer to achieve and would require funding to be allocated through the capital budget.	Additional Income	-	(50)	(100)	(100)	(100)
PE2	Legal & Community	Cease MOU and contractual payments to identified Community Groups. Baldock Town Centre Partnership. Grant ceasing at the end of 2020/21.	Expenditure reduction	(2)	(2)	(2)	(2)	(2)
PE3	Legal & Community	Removal of budget provision for District Council elections in 2021/22 as no elections are scheduled to be held. Efficiency value includes both the £25k increase in estimated cost of elections reported at Q2 2019/20, which is attributed to rising venue hire prices and higher numbers of postal votes requested, and the £1k saving from integrating elections payroll onto the new Council payroll system.	Expenditure reduction	(117)	-	-	-	(117)
PE4	Place	AFM income from Herts County Council. The efficiency proposal in setting the budget for 2020/21 was to adjust the budget estimates to better reflect the Council's current performance (annual income budget increased by £156k). The reduction in anticipated income beyond 20/21 is due to the HCC proposal to reduce the total amount allocated to collection authorities by 12.5% per annum (approximately £500k per year) for the next three years (impacting receipts from 2021/22). The actual impact will however depend on the Council's recycling performance relative to other Hertfordshire authorities, as well as the overall performance of Hertfordshire collection authorities in diverting waste from landfill and reducing associated costs incurred by HCC.	Additional Income	69	130	156	156	156
			Total Expenditure reduction	(119)	(2)	(2)	(2)	(119)
		Total Net Budget Reduction from earmarked efficiencies	Total Additional Income	69	80	56	56	56
			Total Efficiencies	(50)	78	54	54	(63)

						Investment		
	Service Directorate	Description of Proposal	Budget Impact	2021/22	2022/23	2023/24	2024/25	2025/26
				£'000	£'000	£'000	£'000	£'000
PI1	Regulatory	Review of Social Housing stock- On a four yearly basis, procure consultants to analyse the condition of housing stock in North Herts and/or support activity on measures aimed at resultant findings/current priorities (e.g. helping residents introduce energy efficiency measures). UPDATE CBP 2021/22: Earmark £20k investment in 2024/25	Additional Expenditure	(20)	(20)	(20)	-	(20)
PI2	Regulatory	Local housing market analysis- Appoint consultant biannually to provide information and analysis on the local housing market in order to inform the development of housing policies and strategies. UPDATE CBP 21/22: Due to Covid-19, the planned analysis will not be completed in 2020/21. It is therefore proposed that the exercise is conducted in 2021/22 and the biannual budget profile realigned accordingly.	Additional Expenditure	-	(8)	-	(8)	-

PI3	Commercial	To pay for the salaries of the Commercial Manager and Commercial Officer, as when this structure was approved it was agreed that the Special Reserve could be used to fund the first two years. This will allow the Council to continue to deliver the Commercial Strategy. UPDATE CBP 2021/22: Investment value updated to reflect estimated staffing cost based on current pay scale points. Original investment figure of £125k based on maximum value approved to be drawn down from Special Reserve.	Additional Expenditure	98	98	98	98	98
Pl4	Regulatory	The undertaking of town centre strategy reviews, which form part of the documents supporting the Local Plan. It is proposed that the investment will be required in each of the next four years to cover all four towns.	Additional Expenditure	40	40	40	40	-
P15	Place	Introduction of a discounted annual rate of £20 for garden waste collection for eligible customers from 20/21. Investment value in 2021/22 and beyond is the additional amount to reflect the full year impact of the discount (estimated to be £70k). The discount is offered to residents who are in receipt of housing benefit or universal credit (approx. 7000 properties), with the estimated value assuming a 50% take-up.	Income Reduction	23	23	23	23	23
P16	Resources	Hitchin Fountain. Lady Dixon has agreed to pay for a new floating fountain to go in front of the church in Hitchin. It is believed that this will provide a more reliable water flow than the old pump. The supplier is prepared to provide free maintenance for the first 2 years if the Council agrees to put up an in keeping plaque near to the fountain. The quote for this maintenance after the first 2 years is just under £3k per year.	Additional Expenditure	2	3	3	3	3
PI7	Chief Executive	Triennial Pension Scheme Valuation. Increases in annual lump sum [fixed] contribution recommended by the actuary over the three year period from April 2020.	Additional Expenditure	28	57	57	57	57
PI8	Legal & Community	Provide inflationary increase (2%) for MOUs with CVC and Citizens Advice North Herts. Inflation increases beyond 2023/24 included within estimated inflation total.	Additional Expenditure	4	8	12	12	12
PI9	Regulatory	Delivery of a single issue Local Plan review to incorporate any emerging Council Priorities re. Climate Change Emergency into formal planning policy for the District. Dependent on the outcome of current Council Priorities work, the estimated two-year programme (2020/21 & 2021/22) would include commissioning of evidence and examination.	Additional Expenditure	-	(40)	(40)	(40)	(40)
PI10	Regulatory	Continuation of the Electric Vehicle strategy to incorporate any emerging Council Priorities re: the Climate Change Emergency / air quality. While details are not yet known, future implementation may require accompanying capital expenditure.	Additional Expenditure	-	-	(20)	(20)	(20)
PI11	Regulatory	To extend the joint Economic Development Officer post (shared with East Herts) for a further 2 years to the end of 2021/22.	Additional Expenditure	-	(26)	(26)	(26)	(26)
PI12	Managing Director	Extension of the employment of a Digital Media and Engagement Officer to end of 2021/22. The initial two year fixed term post was funded from the Corporate Strategic Priorities Fund, with appointment to the role in March 2019. Council agreed to a proposal last year to extend funding for the post for a further two years (2020/21 and 2021/22).	Additional Expenditure	-	(32)	(32)	(32)	(32)

	Total Additional Expenditure	152	80	72	84	32
Lotal Net Budget Increase from earmarked investments	Total Income Reduction	23	23	23	23	23
	Total Investments	175	103	95	107	55

### Savings incorporated since 2020/21 Budget approved by Council in February 2020

						Saving		
Report	Service Directorate	Description of Saving	Budget Impact	2021/22	2022/23	2023/24	2024/25	2025/26
				£'000	£'000	£'000	£'000	£'000
Q3 2019/20	Commercial	Rental Income for Phone Masts on DCO. Vodafone lease part of the DCO roof top for their phone mast. Following a landlord and tenant dispute, the annual rent agreed is now just over £8k; however, legislation may result in a reduction in the future rental value.	Additional Income	(8)	(8)	(8)	(8)	(8)
Q1 2020/21	Managing Director	Senior Management Tier 1 Restructure. The estimated net saving from the restructure of senior management approved by Full Council in April and implemented from 18th July 2020. The ongoing saving is from deleting the Chief Executive and Deputy Chief Executive posts, and creating a single Managing Director post. This saving is reduced by the additional payment made to the Service Director designated as Deputy to the Managing Director, equivalent to 10% of current salary.	Expenditure Reduction	(130)	(130)	(130)	(130)	(130)
Q1 2020/21	Resources	Human Resources staffing costs. The permanent saving from deleting the Corporate HR Manager post following the voluntary redundancy package approved by Full Council in July. This saving is net of the financial impact from the subsequent reconfiguration of HR Services staffing arrangements.	Expenditure Reduction	(50)	(50)	(50)	(50)	(50)
Q1 2020/21	Customers	Outbound Mail contract expenditure. The renegotiation of the Outbound Mail contract, effective from 1st August 2020, has enabled the Council to realise further savings from the lower than originally estimated volumes of outbound post being processed by the contractor. The saving has been partially offset by an increase in Royal Mail charges. The ongoing saving is anticipated until the contract ends in November 2023.	Expenditure Reduction	(52)	(52)	(52)	(52)	(52)
Q1 2020/21	Place	Contribution to operational costs at Fearnhill Sports Hall. The school has undertaken significant work on the sports hall in recent years, which has reduced the annual contribution required from the Council to the cost of maintenance and repairs at the facility.	Expenditure Reduction	(18)	(18)	(18)	(18)	(18)
Q2 2020/21	Place	Waste and Street Cleansing Contract Expenditure. Removal of the provision for indexation in the 20/21 budget. The budget for 20/21 assumed a contract indexation of 1.28%, based on the respective indices at that time. Due primarily to a subsequent fall in the fuel price index the calculation of the actual indexation rate for 20/21, as dependent for the removed of the contract, resulted in a deflationary value of -0.89%.	Expenditure Reduction	(65)	(65)	(65)	(65)	(65)

Q2 2020/21	Resources	District Council Offices (DCO) Energy Costs. There is now sufficient consumption data to establish ongoing energy needs following the refurbishment of DCO and the switch to electric heating.	Expenditure Reduction	(13)	(13)	(13)	(13)	(13)
Q2 2020/21	-	Net total of minor permanent budget adjustments requested at Quarter Two 2020/21 (included in 'other minor variances' total in table 3)	Expenditure Reduction	(4)	(4)	(4)	(4)	(4)
Budget Report 2021/22	Place	Waste and Street Cleansing Contract Expenditure. Application of the negative indexation rate of 0.89% to contract prices for services delivered in 2020/21.	Expenditure Reduction	(45)	(45)	(45)	(45)	(45)
Budget Report 2021/22	-	Net total of minor permanent budget adjustments requested at Quarter Two 2020/21 (included in 'other minor variances' total in table)	Expenditure Reduction	(3)	(3)	(3)	(3)	(3)
			Total Expenditure	(380)	(380)	(380)	(380)	(380)
			Reduction	()	()	()	()	()
	Total Sav	rings incorporated since 2020/21 budget agreed in February 2020	Total Additional Income	(8)	(8)	(8)	(8)	(8)
			Total Efficiencies	(388)	(388)	(388)	(388)	(388)

#### Budget Pressures and Investments incorporated since 2020/21 Budget approved by Council in February 2020

				Pressure					
leport	Service Directorate	Description of Pressure	Budget Impact	2021/22 £'000	2022/23 £'000	2023/24 £'000	2024/25 £'000	2025/26 £'000	
Q3 2019/20	Customers	Net cost of the Careline Service. An increase in maintenance costs is not being fully funded by the service users due to restrictions placed on increasing the weekly service user charge by HCC.	Additional Expenditure	19	19	19	19	19	
Q3 2019/20	Regulatory	Net cost of providing temporary accommodation based on estimated annual spend of £80k. NHDC receives subsidy from the DWP for any households in temporary accommodation that receive housing benefit. The £10k pressure is due to not all households in sheltered accommodation qualifying for housing benefit, while there is also a cap on how much can be claimed.	Additional Expenditure	10	10	10	10	10	
Q3 2019/20	Commercial	Rental income from Thomas Bellamy House. The lease with the Hitchin Christian Centre has come to an end and was not renewed by the tenant . The space is now being held vacant pending refurbishment of the entire building and future re-letting (included within other minor variances total in table 3).	Income Reduction	6	6	6	6	6	
Q3 2019/20	-	Net total of minor permanent budget adjustments requested at quarter 3 2019/20 (included in 'other minor variances' total in table 3)	Additional Expenditure	6	6	6	6	6	
Outturn 2019/20	Customers	Council Tax Summons Income. Reduction in forecast income followed the closure of the Court in response to the COVID-19 pandemic.	Income Reduction	57	57	57	57	57	
Outturn 2019/20	Place	Income from the sale of textiles collected for recycling. Both the volume of materials collected, and the price received for textiles, have fallen significantly. As such, officers are now investigating the viability of the service.	Income Reduction	11	11	11	11	11	
Outturn 2019/20	Customers	Careline alarms equipment costs. Careline are purchasing and installing digital alarms when an alarm requires replacement. The digital alarm costs twice as much as the analogue product previously installed but can be used up to three times, whereas the old analogue equipment could only be used once. Once there is sufficient turnover of the new alarm, annual equipment costs should reduce as alarms returned from former clients can be used for new installations.	Additional Expenditure	78	78	78	78	78	
Outturn 2019/20	-	Net total of minor permanent budget adjustments requested at Outturn 2019/20 (included in 'other minor variances' total in table 3)	Additional Expenditure	3	3	3	3	3	
Q1 2020/21	All	Staff Payroll Costs. The assumption in the original budget estimates was a staff pay award for 20/21 of 2%. The National Employer pay offer to Trade Unions in April was an increase to all salary points of 2.75%. The budget pressure is therefore the additional resource required for the increase in pay over and above the original 2% estimate.		95	95	95	95	95	
Q1 2020/21	Customers	Careline Service Overtime costs. The ongoing adjustment is to recognise the level of staff turnover apparent in recent years and the impact on overtime spend. The cost impact is particularly acute for Careline as a new member of staff requires training by an existing colleague, the hours of whom must then be backfilled either through overtime or the hiring of agency staff.	Additional Expenditure	12	12	12	12	12	
Q1 2020/21	Customers	Benefit Overpayments Income. Forecast income reduction is attributed to the ongoing transfer of working age benefit claimants to Universal Credit, which is administered by the DWP. Since October 2018 the Council has not accepted Housing Benefit claims from new working age claimants or from existing claimants whose circumstances have changed, as housing costs are now part of Universal Credit. The benefit caseload has since dropped by 28%, from 6,426 to 4,614, with the reduction in activity therefore helping to reduce the incidence and value of benefit overpayments. The apparent downturn in the economy and reduction in individual incomes, from associated job losses or furlough, has also contributed to reducing the occurrence of benefit overpayments and accelerated the migration to Universal Credit.	Reduction	163	163	163	163	163	
Q1 2020/21	Resources	Insurance premiums. There have been increases across a number of policy renewals, indicative of both the general climate in the insurance market and the fact that there were a couple of substantial claims relating to Development Control submitted in the past year.	Additional Expenditure	18	18	18	18	18	
Q1 2020/21	Place	Bin stickers. The previous Waste Contractor would commission the Council to produce hangers and stickers for bins to show the collection dates during Easter and Christmas. Urbaser has since made alternative arrangements and this income will no longer be achieved (included in 'other minor variances' total at Q1).	Income Reduction	6	6	6	6	6	
Q1 2020/21	Customers	Income from other Local Authorities for IT services. The shared support service contract for the Local Land and Property Gazetteer database has not been renewed by Hertsmere Borough Council (included in 'other minor variances' total in table 3).	Income Reduction	9	9	9	9	9	
Q1 2020/21	-	Net total of minor permanent budget adjustments requested at Quarter One 2020/21 (included in 'other minor variances' total in table 3)	Additional Expenditure	5	5	5	5	5	

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Q2 2020/21	Regulatory	Stray Dog Contract costs. Increase in annual cost of the stray dog collection and kennelling service, provision of which is a statutory requirement, follows the outcome of the recent procurement exercise and the award of a new three-year contract to the successful supplier (included in 'other minor variances' total in table 3).	Additional Expenditure	9	9	9	9	9
Budget Report 2021/22	Place	Income from the sale of paper collected for recycling. Ongoing trend of falling tonnages, with volumes collected in April - November 2020 22% less than the equivalent period in 2019, attributed to consumers switching from print media to digital media.	Income Reduction	20	20	20	20	20
Budget Report 2021/22	Place	Recyling Credit Income. Falling paper tonnages collected for recycling reduces the incentive income eligible from Hertfordshire County Council.	Income Reduction	24	24	24	24	24
Budget Report 2021/22	Commercial	Hitchin Market Management Contract. Cabinet approved an eight-month contract extension from August to the end of March 2021 at zero cost to the Council. The proposal presented to Cabinet is for the cost neutral arrangement with Hitchin Market Ltd to continue into the next financial year (and potentially beyond).	Income Reduction	28	28	28	28	28
Budget Report 2021/22	Place	Alternative Financial Model Income from Hertfordshire County Council. The Covid-19 pandemic has impacted on the Council's recycling performance during the year, to the extent that the Council's eligible share was projected by HCC in October 2020 to be zero. The pressure value is after mitigating the impact with the removal of the expenditure budget that would have been funded by AFM (highlighted in Table 2 in the budget report).	Income Reduction	359	_	-	-	-
Budget Report 2021/22	Place	Leisure Centre Management Contracts. Council approved further financial support to the Leisure Contractor in January to reimburse losses and enable the leisure facilities to be open when Covid-19 restrictions allow. Future levels of support will ultimately depend on any further restrictions and the speed of recovery.	Additional Expenditure	2,000	_	-	-	-

	Total Additional Expenditure	2,255	255	255	255	255
Total pressures and investments incorporated since 2020/21 budget agreed i	n February 2020 Total Income Reduction	683	324	324	324	324
	Total Pressures Arising	2,938	579	579	579	579

#### Previously agreed changes, including updates to amounts

				Pressure / Saving					
Reference	Service Directorate	Description	Budget Impact	2021/22	2022/23	2023/24	2024/25	2025/26	
				£'000	£'000	£'000	£'000	£'000	
-	Managing Director	Reduction in annual interest payments relating to outstanding loans with Public Works Loans Board. The annual interest payments reduce as the loan principal is repaid. UPDATE CBP 2021/22: Estimates updated and extended to 2025/26	Saving	(1)	(2)	(4)	(5)	(7)	
Council 31st August 2017	Managing	Annual interest (fixed at 3.5%) receivable from NHDC loan to SLL for purchase of gym and fitness equipment at Hitchin and Royston Leisure Centres, approved by Council in August 2017, decreases as the loan principal is repaid. Loan principal is scheduled to be fully repaid by the end of March 2023.	Pressure	3	7	10	10	10	
-	Director	District Wide Survey (estimated cost £18k) takes place in alternate years. UPDATE CBP 2021/22: Remove budget in 2024/25 and reinstate in 2025/26	Pressure	18	-	18	-	18	

	Total Pressures	21	7	28	10	28
Total Net Budget Impact	Total Savings	(1)	(2)	(4)	(5)	(7)
	Net Budget Impact	20	5	24	5	21

#### Expenditure Budget requested to be Carried Forward from 2020/21

					Carry Forward	I	
Report	Service Directorate	Purpose of Carry Forward	2021/22	2022/23	2023/24	2024/25	2025/26
			£'000	£'000	£'000	£'000	£'000
Q1 2020/21	Managing Director	Apprenticeship Scheme. Three 18-month apprentice posts are being funded in 2020/21 from the carry forward of unspent budget in 19/20. The £11k carry forward requested is to fund the period of the contracts falling in 2021/22.	11	-	-	-	-
Q1 2020/21	Legal & Community	District Elections Expenditure. The District Elections that were due to take place in May 2020 have been postponed until May 2021 due to COVID-19. There is no budget provision for District Elections in 2021/22 as no elections were due to take place in the next financial year. It is therefore requested that this budget is carried forward. UPDATE CBP 2021/22: Original carry forward budget request of £117k at Q1 reduced by £50k. District Council elections in 2021 will be held simultaneously with the elections for Hertfordshire County Council and Hertfordshire Police & Crime Commisioner, with costs shared accordingly.	67	-	-	-	-
Q2 2020/21	Regulatory	Housing Stock Condition Survey. Resources to carry out the housing stock condition survey have been focussed on Covid-19 related actions. It is therefore requested to carry forward the £20k budget for the survey, which will be planned and, subject to available resources, carried out during 2021/2022.	20	-	-	-	-
Budget Report 2021/22	Legal & Community	Area Committee Grants. Request to carry forward budget amounts estimated to be unspent at the end of the financial year, due to both fewer grant applications than anticipated being received and in some cases represents grants awarded but not yet released pending evidence of criteria being met.	13	-	-	-	-
Budget Report 2021/22	Regulatory	Community Infrastructure Levy. In January 2020, Cabinet resolved that officers be instructed to conduct a review to consider the feasibility of introducing a CIL for residential sites. The review was due to be reported in the second half of 2020. However this review is also dependant on the outcome of a government white paper. It is requested that the unspent budget is carried forward into 2021/22 to cover any costs arising from this review or its recommendations.	87	-	-	-	-
Budget Report 2021/22	Regulatory	Single Issue Local Plan. An investment bid was approved for the delivery of a single issue local plan review, to incorporate any emerging Council priorities. However due to the delay in the provide of the local plan, this will be delayed until at the earliest 2021/22, so request for this budget to be carried forward into 2021/22.	40	-	-	-	-

Budget Report 2021/22	Regulatory	Electric Vehicle Charging. This budget was an investment bid to engage consultants to undertake a study to review and consider opportunities from Electric Vehicle Charging. Officers have prepared a Scoping Document and undertaken a consultation to define the extent of a Strategy and agreed action plan for adoption. Work on the Strategy was underway prior to the pandemic and will now continue into 21/22. The requested carry forward of the unspent budget will fund any specialist advice required.	15	-	-	-	-
Budget Report 2021/22	Regulatory	Parking lines and signs. Lockdowns in the year have meant that planned works have been deferred. The resource is requested to be carried forward to fund those works that will now take place in the next financial year.	40	-	-	-	-
Budget Report 2021/22	Regulatory	Transport User Forum. £50k of funding has been allocated to set up a Transport Users Forum. The Forum has now been set up and £3k of this funding will be spent in 2020/21 on a bus service amalgamation project, while the remainder is requested to be carried forward. The funding will be used on initiatives that promote use of public transport in the District. Initiatives will only be funded where they provide value for money and are supported by the Forum.	47	-	-	-	-
		Total Budget Carried Forward	340	-	-	-	-



#### Revenue Budget Report 2021/22 Appendix C - General Fund Estimates for 2021/22 to 2025/26

	2021/22	2022/23	2023/24	2024/25	2025/26
Net expenditure brought forward	14,902	18,441	15,696	15,634	15,415
Planned delivery of savings previously identified	-51	128	-24	0	0
Planned Investments previously approved	194	-56	-24	0	0
Other previously identified adjustments in future years	20	-15	19	-2	0
Ongoing impact of variances reported in year and CBP updates	2,532	-2,374	15	-5	-153
New savings proposals	-166	-24	-23	0	2
New investment proposals	379	-241	5	1	4
Net pay increments	37	50	50	50	50
Pay inflation	304	300	300	300	300
Forecast Contractual Inflation	80	300	300	325	325
Forecast Income Inflation	-129	-273	-280	-288	-296
Investment allowance in future years	0	0	0	0	0
2020/21 Budgets Carried Forward	340	-340	0	0	0
Further savings tbc	0	-200	-400	-600	-800
Total Net Expenditure	18,441	15,696	15,634	15,415	14,847
Council Tax Income	-11,862	-12,252	-12,501	-12,751	-13,005
Council Tax Collection Fund (Surplus) / Deficit	77	54	54	0	0
(Negative) Revenue Support Grant	0	1,159	1,182	1,206	1,230
Business Rates	-2,726	-2,780	-2,836	-2,893	-2,951
Business Rates - Under-indexing of multiplier compensation	-142	-142	-145	-148	-151
New Homes Bonus	-392	-131	0	0	0
Lower Tier Services Grant	-116	0	0	0	0
Coronavirus (COVID-19): emergency grant funding	-558	0	0	0	0
Coronavirus (COVID-19): Council Tax Support Grant	-230	0	0	0	0
Coronavirus (COVID-19): Sales, Fees and Charges Income Compensation	-140	0	0	0	0
Other	39	23	23	23	23
Total Funding	-16,050	-14,069	-14,223	-14,563	-14,854
Net funding position (use of reserves)	2,391	1,627	1,411	852	-7
General Fund b/f	7,392	7,392	7,024	5,613	4,761
Funding Equalisation Reserve	-398	0	0	0	0
Special Reserve transfer	-398	-716	0	0	0
MHCLG Grants Transfer	-1,993	-543	0	0	0
		-040	1 0	U U	1 0

Revenue Budget Report 2021/22 Appendix D - General Fund Estimates for 2021/22 to 2025/26 (£10 Council Tax increase 2021/22)

All amounts £000	2021/22	2022/23	2023/24	2024/25	2025/26
Net expenditure brought forward	14,902	18,688	15,696	15,684	15,465
Planned delivery of savings previously identified	-51	128	-24	0	0
Planned Investments previously approved	194	-56	-24	0	0
Other previously identified adjustments in future years	20	-15	19	-2	0
Ongoing impact of variances reported in year and CBP updates	2,532	-2,374	15	-5	-153
New savings proposals	-166	-24	-23	0	2
New investment proposals	379	-241	5	1	4
Net pay increments	37	50	50	50	50
Pay inflation	304	300	300	300	300
Forecast Contractual Inflation	80	300	300	325	325
Forecast Income Inflation	-129	-273	-280	-288	-296
Covid-19 Community Support	247	-247	0	0	0
2020/21 Budgets Carried Forward	340	-340	0	0	0
Further savings tbc	0	-200	-350	-600	-600
Total Net Expenditure	18,688	15,696	15,684	15,465	15,097
Council Tax Income	-12,109	-12,501	-12,751	-13,005	-13,264
Council Tax Collection Fund (Surplus) / Deficit	77	54	54	0	0
(Negative) Revenue Support Grant	0	1,159	1,182	1,206	1,230
Business Rates	-2,726	-2,780	-2,836	-2,893	-2,951
Business Rates - Under-indexing of multiplier compensation	-142	-142	-145	-148	-151
New Homes Bonus	-392	-131	0	0	0
Lower Tier Services Grant	-116	0	0	0	0
Coronavirus (COVID-19): emergency grant funding	-558	0	0	0	0
Coronavirus (COVID-19): Council Tax Support Grant	-230	0	0	0	0
Coronavirus (COVID-19): Sales, Fees and Charges Income Compensation	-140	0	0	0	0
Other	39	23	23	23	23
Total Funding	-16,297	-14,318	-14,473	-14,817	-15,113
Net funding position (use of reserves)	2,391	1,377	1,211	648	-16
	7.000	7 000	7.074		
General Fund b/f	7,392	7,392	7,274	6,063	5,415
Funding Equalisation Reserve	-398	0	0	0	0
Special Reserve transfer	0	-716	0	0	0
MHCLG Grants Transfer	-1,994	-543	0	0	0
General Fund c/f	7,392	7,274	6,063	5,415	5,431

#### COUNCIL 11 FEBRUARY 2021

#### PART 1 – PUBLIC DOCUMENT

#### TITLE OF REPORT: LAND OFF TEMPLARS LANE, PRESTON

REPORT OF THE INTERIM PROPERTY CONSULTANT

EXECUTIVE MEMBER: COUNCILLOR KEITH HOSKINS

COUNCIL PRIORITY: BUILD THRIVING AND RESILIENT COMMUNITIES & SUPPORT THE DELIVERY OF GOOD QUALITY AND AFFORDABLE HOMES

#### 1. EXECUTIVE SUMMARY

1.1 The land at Templars Lane, Preston was declared surplus at Cabinet on 17<sup>th</sup> December 2019. The property has been fully marketed and terms agreed for its sale. Approval is now sought for this transaction.

#### 2. **RECOMMENDATIONS**

2.1. That the terms for the sale of this land be approved.

#### 3. REASONS FOR RECOMMENDATIONS

- 3.1 To release surplus property to provide a financial receipt to help fund the capital programme.
- 3.2 To enable the development of new homes in North Hertfordshire.

#### 4. ALTERNATIVE OPTIONS CONSIDERED

- 4.1 To retain the land which is currently vacant and unused.
- 4.2 Let the land for grazing use.
- 4.3 At this time there are no alternative development options or development vehicles readily available to the District Council. A sale provides certainty and timely delivery of a significant capital receipt.

#### 5. CONSULTATION WITH RELEVANT MEMBERS AND EXTERNAL ORGANISATIONS

- 5.1 On 25<sup>th</sup> October 2019 details were sent to Cllr Claire Strong, Cllr David Barnard and Cllr Faye Frost for the Hitchwood Offa and Hoo Ward to consult on this proposal.
- 5.2 Details of this proposal were also sent to Preston Parish Council and The Southern Rural Committee.

- 5.3 Chair of Preston Parish Council made contact to confirm the proposal. An email was received from the Parish Clerk expressing a concern over the timing see paragraph 18.2. Regular contact has been maintained with the Parish Council since Cabinet resolved to declare the land surplus and place the property on the open market.
- 5.4 The District Council's intention to dispose of this land was advertised in accordance with section 123 of the Local Government Act 1972 in the Comet newspaper on 31<sup>st</sup> October and 7<sup>th</sup> November 2019 see paragraph 18.3.
- 5.5 Two members of the public made contact expressing their interest in the forthcoming sale of the land for their own purposes.

#### 6. FORWARD PLAN

6.1 This report contains a recommendation on a key Executive decision that was first notified to the public in the Forward Plan on the 1<sup>st</sup> November 2019.

#### 7. BACKGROUND

- 7.1 For historic detail, please refer to the Part 1 report to Cabinet 17<sup>th</sup> December 2019 (see paragraph 18.1).
- 7.2 Cabinet resolved on 17<sup>th</sup> December 2019 (minute 71):

#### **RESOLVED:**

- (1) That the land off Templars Lane, Preston be declared surplus to the District Council's requirements and then placed on the open market for sale on a subject to planning basis for residential development;
- (2) Following receipt of offers for the land identified in Appendix A, the decision to accept an offer is delegated to the Service Director for Resources, in consultation with the Executive Members for Finance and IT. Offers will be evaluated against alternative development options.

#### **REASONS FOR DECISIONS:**

- (1) To provide a financial receipt to help fund the District Council's capital programme;
- (2) Marketing the land on the open market will maximise interest from developers and satisfy the requirements to obtain the best price reasonably obtainable.
- 7.3 This is a vacant uncultivated site of circa 2.5 acres. Refer to the Site Plan at Appendix A. The site is allocated (PR1) in the emerging Local Plan for 21 houses. This allocation is also supported within the adopted Preston Parish Neighbourhood Plan.
- 7.4 Following the declaration of this land as surplus by Cabinet on 17<sup>th</sup> December 2019, consultants were instructed to undertake ground investigations and determine a drainage strategy. A highways consultant was instructed to investigate the suitability of Templars Lane as an access to this site.

7.5 Ground investigations determined that deep bore soakaways would need to be used along with an attenuation pond to manage surface water runoff.

#### 8. **RELEVANT CONSIDERATIONS**

- 8.1 Following these investigations, the property was placed on the market in early September 2020 and marketed by property agent Aitchison Raffety. The property was fully marketed (see Appendix B for Marketing Brochure) to Aitchison Raffety's extensive database of housebuilders and advertised in the Estates Gazette on 12<sup>th</sup> September 2020. Estates Gazette is a specialist property journal with national readership within the property industry. This also provided a listing on the Estates Gazette PropertyLink website.
- 8.2 Terms of the proposed transaction are detailed in the Part 2 report.

#### 9. LEGAL IMPLICATIONS

- 9.1 The land was declared surplus by Cabinet on 17<sup>th</sup> December 2019.
- 9.2 Cabinet in exercising its functions have powers to dispose of land or buildings where the consideration is between £250,000 and £2,500,000. The resolution by Cabinet to delegate authority to the Service Director for Resources, in consultation with the Executive Members for Finance and IT, cannot be acted upon as the consideration for this sale is, at this time, projected to be in excess of £2,500,000.
- 9.3 For this reason, the decision to approve this proposed sale is required to be made at an ordinary meeting of Full Council in accordance with paragraph 4.4.1 (u) of the Council Constitution. This paragraph reads as follows:

"to authorise the disposal (by sale or lease) of land or buildings where the sale price, premium or initial annual rent (after the expiry of any rent free period) exceeds  $\pounds 2,500,000$ ".

- 9.4 The Contract Procurement Rules and specifically Appendix I apply to the sales of land or property. If Cabinet were to sell this land the Officers seeking to market and dispose of the land would be required to do so within the remit of the Contract Procurement Rules.
- 9.5 Section 123 Local Government Act 1972 allows a Council to dispose of land in any manner it wishes provided that the consideration is the best that can be reasonably obtained unless the Secretary of State consents to the disposal for less than best value.
- 9.6 The Council has advertised the proposed sale in accordance with sections 123(2A) and 127(3) of the Local Government Act 1972 and section 233(4) of the Town and Country Planning Act 1990 and must evaluate any public response as part of the decision making process.

#### 10. FINANCIAL IMPLICATIONS

- 10.1 The sale has no revenue implications.
- 10.2 The sale of this land on the terms agreed will generate a significant capital receipt.

10.3 Details of the capital receipt are set out in the Part 2 report.

#### 11. RISK IMPLICATIONS

- 11.1 The sale of the District Council's land will reduce the risks to the Council arising from the Occupiers Liability Act 1957 and 1984.
- 11.2 Risks relating to the sale of this land are governed by the terms of the contract and are subject to the purchaser progressing to an exchange of contracts.

#### 12. EQUALITIES IMPLICATIONS

- 12.1. In line with the Public Sector Equality Duty, public bodies must, in the exercise of their functions, give due regard to the need to eliminate discrimination, harassment, victimisation, to advance equality of opportunity and foster good relations between those who share a protected characteristic and those who do not.
- 12.2 Any land that is offering potential for new housing may benefit the wider community. There may be those who exhibit a protected characteristic within this wider community. The addition of suitable housing may support the more vulnerable in the community.

#### 13. SOCIAL VALUE IMPLICATIONS

13.1. The Social Value Act and "go local" requirements do not apply to this report.

#### 14. ENVIRONMENTAL IMPLICATIONS

14.1 Environmental Impact Assessment (Sustainability Appraisal) has been undertaken. This has been considered and is detailed in the following Local Plan submissions and the allocation of this site:

https://www.north-herts.gov.uk/files/lp4-draft-sustainability-appraisal-proposedsubmission-local-planpdf-0

#### 15. HUMAN RESOURCE IMPLICATIONS

15.1 There are no human resource implications from this report.

#### 16. APPENDICES

- 16.1 Appendix A Site Plan.
- 16.2 Appendix B Marketing Brochure and Estates Gazette advertisement.

#### 17. CONTACT OFFICERS

17.1 Peter Lapham, Interim Property Consultant peter.lapham@north-herts.gov.uk ext 4612.

- 17.2 Isabelle Alajooz, Legal Commercial Team Manager and Deputy Monitoring Officer <u>isabelle.alajooz@north-herts.gov.uk</u> ext 4346.
- 17.3 Reuben Ayavoo, Policy and Community Engagement Manager reuben.ayavoo@north-herts.gov.uk ext 4212.

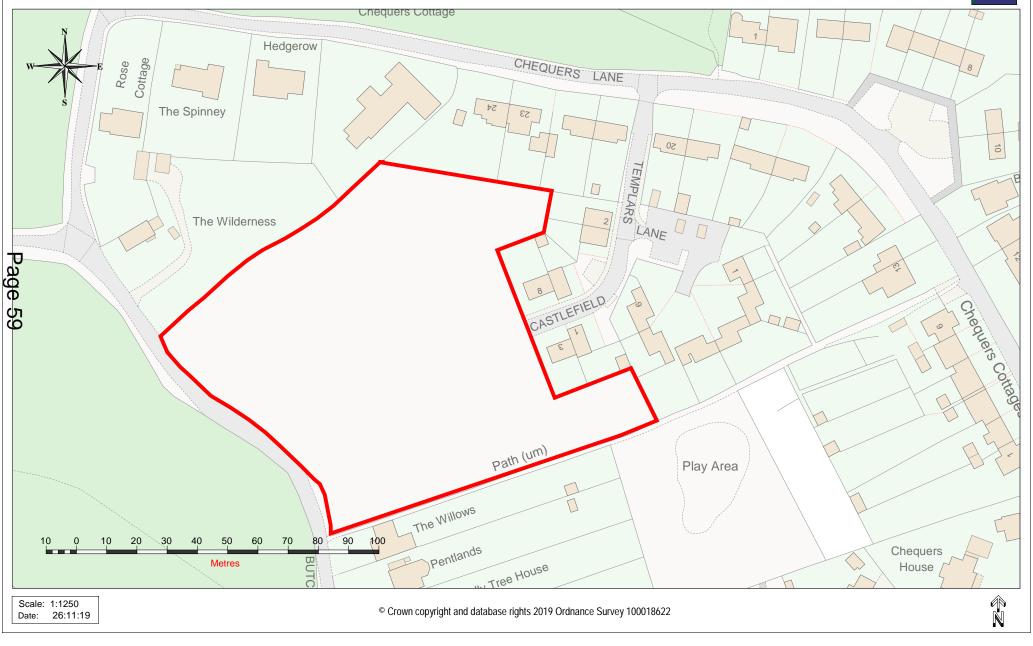
#### 18. BACKGROUND PAPERS

- 18.1 Report to Cabinet Land off Templars Lane, Preston 17<sup>th</sup> December 2019: <u>https://democracy.north-</u> <u>herts.gov.uk/documents/s9258/Land%20off%20Templars%20Lane%20Preston.pdf</u>
- 18.2 Parish Council Response Appended to 18.1 22<sup>nd</sup> November 2019: <u>https://democracy.north-herts.gov.uk/documents/s9257/Appendix%20F%20-</u> <u>%20Parish%20Council%20Response.pdf.pdf</u>
- 18.3 Advertisement in accordance with section 123 of the Local Government Act 1972: https://democracy.north-herts.gov.uk/documents/s9253/Appendix%20C%20-%20S.123%20Local%20Press%20Advertisement.pdf

NORTH HERTFORDSHIRE DISTRICT COUNCIL



### Land off Templars Lane, Preston





## FOR SALE

ON BEHALF OF NORTH HERTFORDSHIRE DISTRICT COUNCIL 1.068 HECTARE, PRIME HOUSING SITE, SUBJECT TO PLANNING

LAND OFF CASTLEFIELD, PRESTON, HERTFORDSHIRE, SG4 7AZ



# ALLOCATED IN ADVANCED, EMERGING LOCAL PLAN & IDENTIFIED WITHIN THE ADOPTED NEIGHBOURHOOD PLAN

## SUBECT TO PLANNING OFFERS INVITED

## INFORMAL TENDER, OFFERS BY 12 NOON, 15 OCTOBER 2020

154 HIGH STREET BERKHAMSTED HP4 3AT - TEL: 01442 875509 FAX: 01442 876124 Page 61

## **LOCATION & DESCRIPTION**

Preston is a popular small village about 3 miles South of Hitchin in Hertfordshire. It is to the East of Luton and west of Stevenage, see location below.



The land comprises generally open grassland with hedged boundaries. There is a gate at the end of Castlefield which is a very modern development of six affordable homes. Castlefield leads from Templars Lane, off Chequers Lane. There is a public footpath from Chequers Lane, extending alongside the southern site boundary next to mature open space and a children's play area, linking to Butchers Lane which forms the western site boundary. To the north are the grounds of a large dwelling.



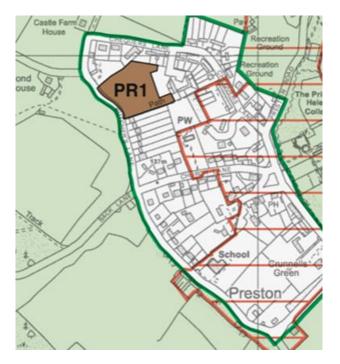
These particulars have been prepared in good faith to give a fair overall view of the property, do not form any part of an offer of contract and must not be relied on as statements or representations of fact. Any areas, measurements or distances referred to are given as a guide and are not precise. No assumption should be made that contents shown in photographs are included in the sale. Any appliances or heating system of the property to have not been tested.



## TOWN PLANNING

The land is both owned and within the planning jurisdiction of North Herts District Council. NHDC are at an advanced stage of adoption of their new local plan 2011-2031. Main modifications were at hearing stage but these have been interrupted due to Covid19. The subject site has been proposed to be allocated all through the various plan stages and the Inspector raised no objection.

The site is to be allocated as the only site in Preston, site PR1, as per the plan below.



Policy PR1, land off Templars Lane allocates the site for a dwelling estimate of 21 homes. The draft policy criteria refer to the following points;

- Consider & mitigate against potential adverse impacts upon nearby Wain Wood SSSI
- Sensitive design that considers any impacts upon the setting of Preston Conservation area and adjacent listed buildings
- Retention of hedgerow boundary with Butchers lane
- Detailed drainage strategy identifying water infrastructure required and mechanism(s) for delivery

In March 2020 Preston Parish Council adopted their Neighbourhood plan. This document can be seen at

https://preston-np.org.uk/wp-content/uploads/2020/01/Preston-Parish-Neighbourhood-Plan-v2r.pdf

The NP states that "the settlement boundary includes the parcel of land proposed as a housing allocation in the emerging local plan" It makes referce to the policy criteria in the emerging NHDC plan.

In 2014, planning permission was granted for the six "affordable homes" at Castlefield adjoining the site entrance, under Ref 13/01553/1.

CIL is not currently in place in NHDC and a Section 106 is anticipated.

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## **TECHNICAL INFORMATION**

An information pack is available upon request and includes a topographical survey and a flood risk and drainage report. That report concludes that the surface water drainage strategy is to flow to an attenuation basin and then into a deep bore soakaway. These two constraints reduce the developable area and therefore the likely capacity of the site, see the plan included at the end of these particulars.

In respect of vehicular access a pre-app report was produced by highway consultants and whilst the initial Highway Authority response raised some issues to address, a subsequent briefing note has been produced by my client's consultants and it is considered that there is a strong case for access from Castlefield. NHDC also have reserved legal rights over Castlefield & Templars Close, full details of which are noted on the title which is available in the detailed information pack.

A geotechnical report has not been commissioned at this stage.

## LEGAL ASPECTS

The freehold title to the property is HD498282. Out of this title NHDC have subsequently sold the land for Castlefield, held under Title HD533173. As stated above various rights have been retained over this land.

A draft conditional contract is included within the full information pack. Prior to submitting any offer, interested parties should have regard to the content of the draft contract and make clear any feedback on any specific points that are considered significant at this stage.

## VIEWING OF THE SITE

External viewing of the site may be undertaken from the road frontages of Castlefield & Butchers Lane and there is a good view available from the public footpath to the side of the playground. For internal viewing contact us for further detail.

## FURTHER INFORMATION & METHOD OF SALE

All enquiries & offers for this property should be directed to sole agents, Aitchison Raffety, for the attention of Kevin Rolfe MRICS, <u>kevin.rolfe@argroup.co.uk</u> Tel: 01442 875509

Offers are anticipated on a Subject to planning basis but alternative unconditional offers would be considered.

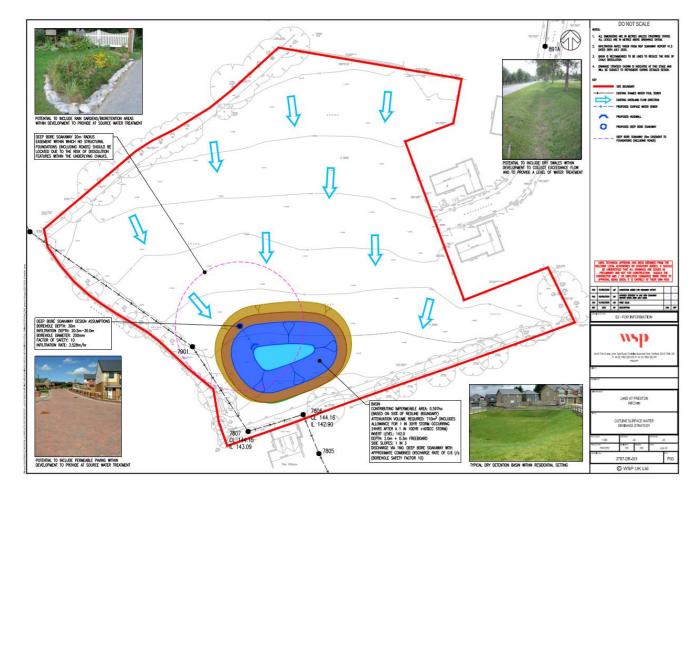
For subject to planning offers it is essential that detailed supporting information is included with the offer. This **must** include a preliminary site layout and the offer must set out the density of development upon which it is based, in terms of GIA for both the private and affordable homes split. The offer must include key terms for the draft conditional contract having regard to the draft contract provided; such as duration; planning overage and underage. Offers should be made gross of any s106 costs as these will not be known at this stage. The buyer should be prepared to provide a legal undertaking to the vendors reasonable legal costs (abortive or otherwise) and in the event that planning is granted but the buyer does not purchase the vendor will require assignment/ability to use all plans and rely on all reports.

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The property is marketed for sale by informal tender, with <u>best offers</u> to be submitted by 12 noon on 15 October 2020. VAT will **not** be charged on the land sale. We anticipate a prompt interview process for a selected shortlist post bid date.

Interested parties are encouraged to obtain as high a level of internal approval as possible to support their offer and should state clearly the level of internal approval obtained and what future approval process would occur if successful. Any specific conditions and the need for any pre-contract surveys must be made clear and any key financial assumptions that have been made.

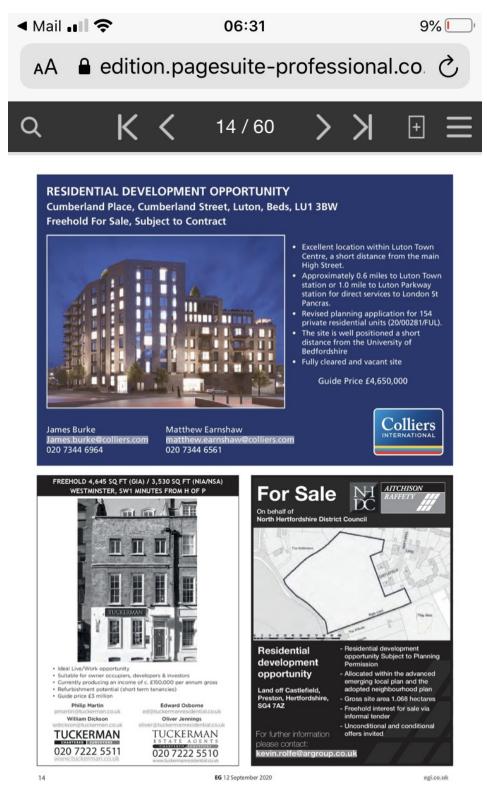


Plan Extract Below- The Drainage Plan

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Land at Templars Lane, Preston. Advertisement in Estates Gazette on 12th September 2020



## Agenda Item 13

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

Document is Restricted

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